

Urban water innovations to reduce vulnerability of urban areas



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Acknowledgements

leven met water



KWR

stowa



Tauw

Deltares
Enabling Delta Life



Erasmus

Erasmus Universiteit Rotterdam

HEERHUGOWAARD

wateronnet



hoogheemraadschap
Hollands
Noorderkwartier

ECOFYS



Gemeentewerken
Gemeente Rotterdam



TU Delft

Chapter 1: Introduction

PART 1: Technical concepts to reduce vulnerability

Chapter 2:
Four components of vulnerability, theory and application

Chapter 3:
Stormwater management and multi source water supply in Japan

Chapter 4: Casestudy Heerhugowaard, use of local water resources	Chapter 5: Casestudy Heerhugowaard, watersystem as energy source	Chapter 6: Casestudy Netherlands: Using the watersystem for urbanization
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PART 2: Mainstreaming of urban water innovations

Chapter 7: Review of social and institutional concepts and theories	Chapter 8: Casestudy Rotterdam, Linking water management and urban renewal
Chapter 9: Receptivity to transformative change	Chapter 10: Perspectives on innovation: a survey of the Dutch urban water sector

Chapter 11: Discussion and conclusions for mainstreaming of urban water innovations to reduce vulnerability

Outline

- PART 1: URBAN WATER INNOVATIONS TO REDUCE VULNERABILITY OF CITIES
 - Framework
 - Examples from Japan
 - Examples from Australia
 - Three innovations
- PART 2: MAINSTREAMING OF INNOVATIONS
 - Socio technical regimes, transitions
 - Rotterdam watercity 2035
 - Receptivity

The concept of vulnerability

- Possible responses towards environmental variation that reduce vulnerability:
 - Reduce (or control!) environmental variation → Building a threshold, example:
 - Reduce damage if this threshold is exceeded → Develop ability to cope with impacts
 - Recover quickly and effectively after damage has occurred → Develop ability to recover
 - If future variation is uncertain and potential impacts are large → Develop ability to adapt

The concept of vulnerability

	<i>Type</i>	<i>Time orientation</i>	<i>Responsibility</i>
Threshold Capacity	Damage prevention	Past	Clear
Coping Capacity	Damage reduction	Instant	Not clear
Recovery Capacity	Damage reaction	Instant/ future	Not clear
Adaptive Capacity	Damage anticipation	Future	Undefined



The concept of vulnerability

	<i>Flood control</i>	<i>Flood control</i>	<i>Water supply</i>	<i>Water supply</i>
Threshold Capacity	Higher dikes	Increase river capacity	Increased reservoir capacity	More efficient supply infra
Coping Capacity	Improve risk perception	Emergency plan & warning	Backup supply facilities	Individual storage
Recovery Capacity	Disaster funds & Insurance	Recovery plans	Multi-source water supply	Disaster funds & Insurance
Adaptive Capacity	Flood proof & flexible urbanization	Small scale pilot projects	Flexible portfolio of sources	Small scale pilot projects

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11 Urban Water Series

URBAN WATER IN JAPAN
EDITED BY HOONMEIJER AND DE GRAAF

URBAN WATER IN JAPAN

EDITED BY
FRANSJE HOONMEIJER AND RUTGER DE GRAAF



Taylor & Francis
Taylor & Francis Group

Rutger de Graaf

Outline

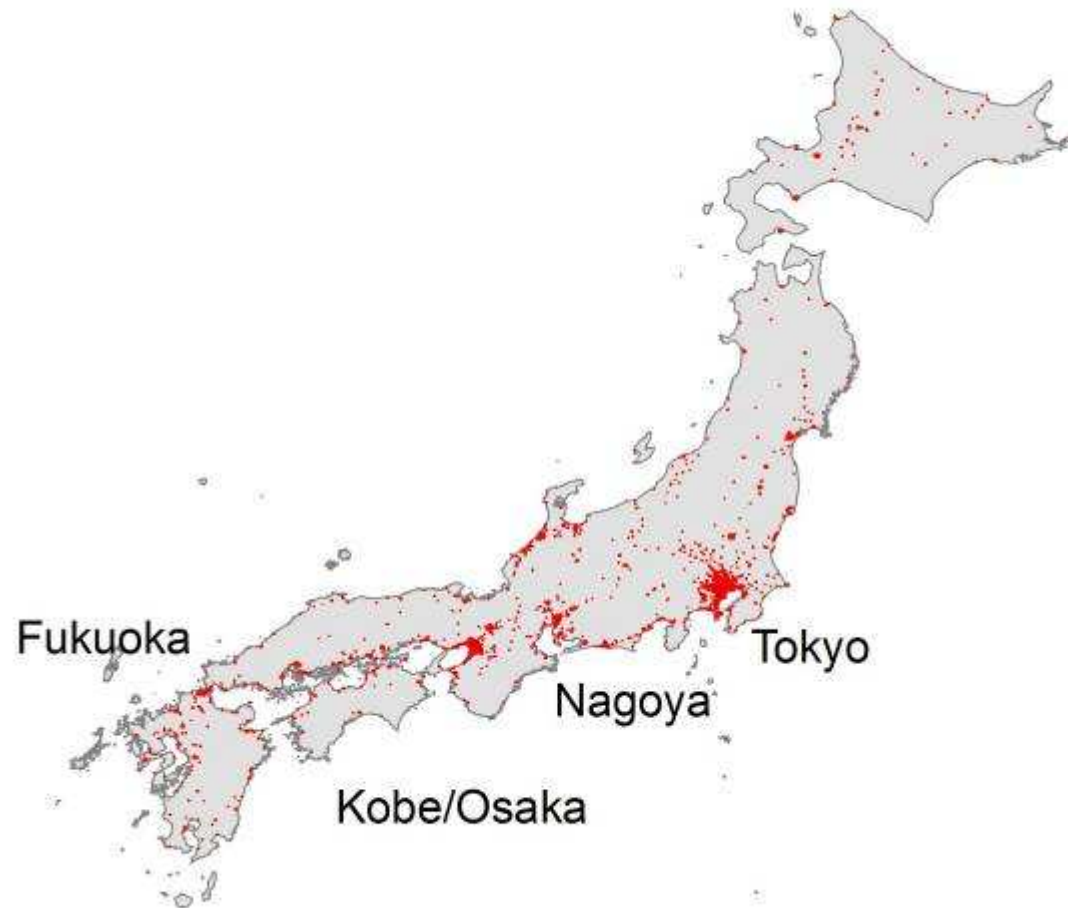
- **Chapter 1: Introduction**
Prof. Kenichi Koga, Prof. Hiroaki Furumai, Dr. Frans van de Ven
- **Chapter 2: History of Urban Water in Japan**
Fransje Hooimeijer
- **Chapter 3: Historical Floods with responding flood control**
Yoshito Kikumori & Bianca Stalenberg
- **Chapter 4: The development of river management: Tone River**
Satoshi Nakazawa
- **Chapter 5: Urban flood control on the rivers of Tokyo Metropolitan**
Yoshito Kikumori & Bianca Stalenberg
- **Chapter 6: Stormwater management and multi-source water supply**
Prof. Jun Matsushita & Rutger de Graaf
- **Chapter 7: Development of lowland areas**
Prof. Hiroyuki Araki & Dr. Olivier Hoes
- **Chapter 7: Parallel plan making approach for urban water management**
Dr. Govert D. Geldof & Prof. Shoichi Fujita
- **Chapter 8: Challenges for delta areas in coping with urban floods**
Prof. Chris Zevenbergen & Dr. S. Herath

Extreme precipitation



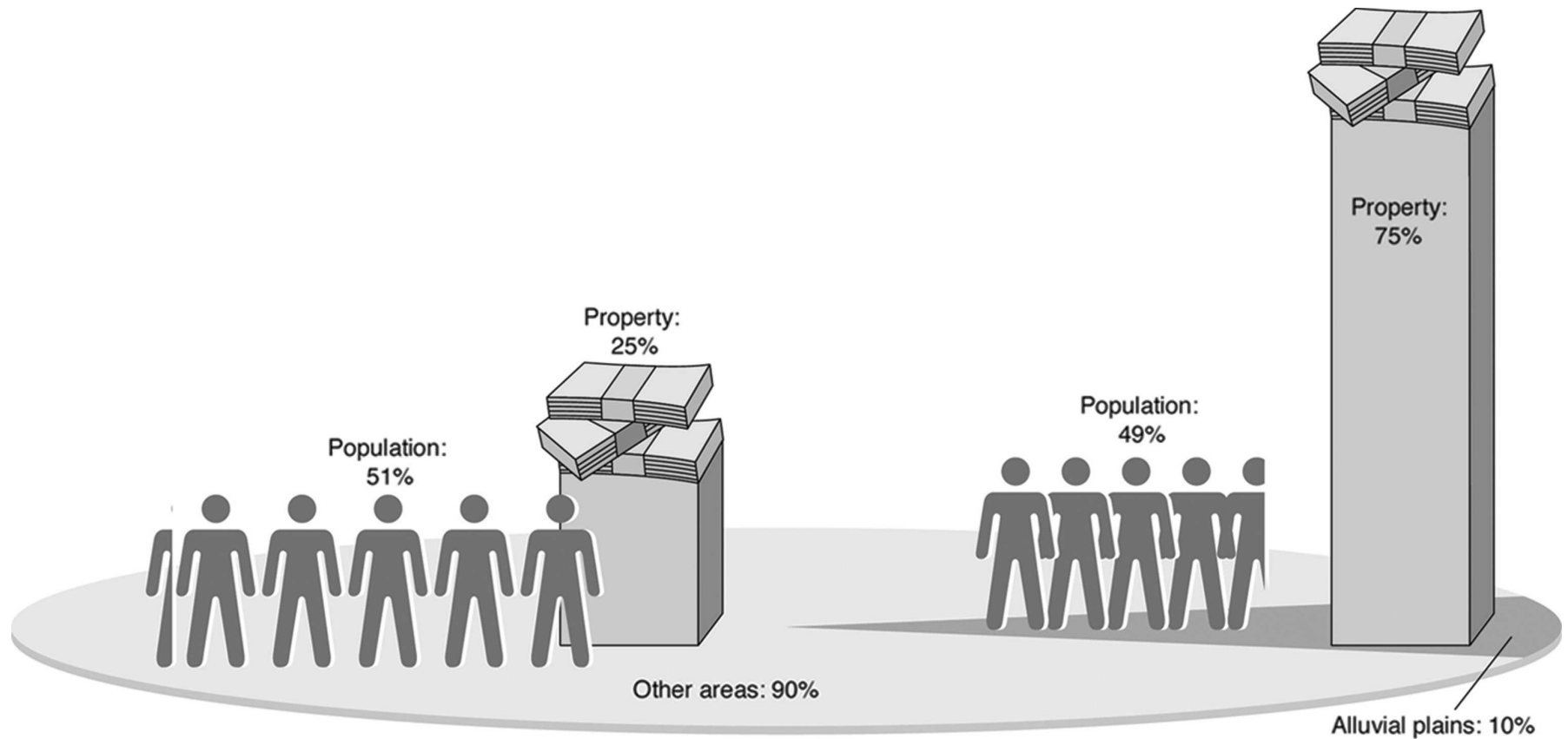
Rainfall (T=10)	Saga [mm]	Shiroishi [mm]	De Bilt [mm]
1 hour	68	61	24
1 day	204	203	52
2 days	269	276	62
3 days	321	332	70

Urbanization in flood prone areas



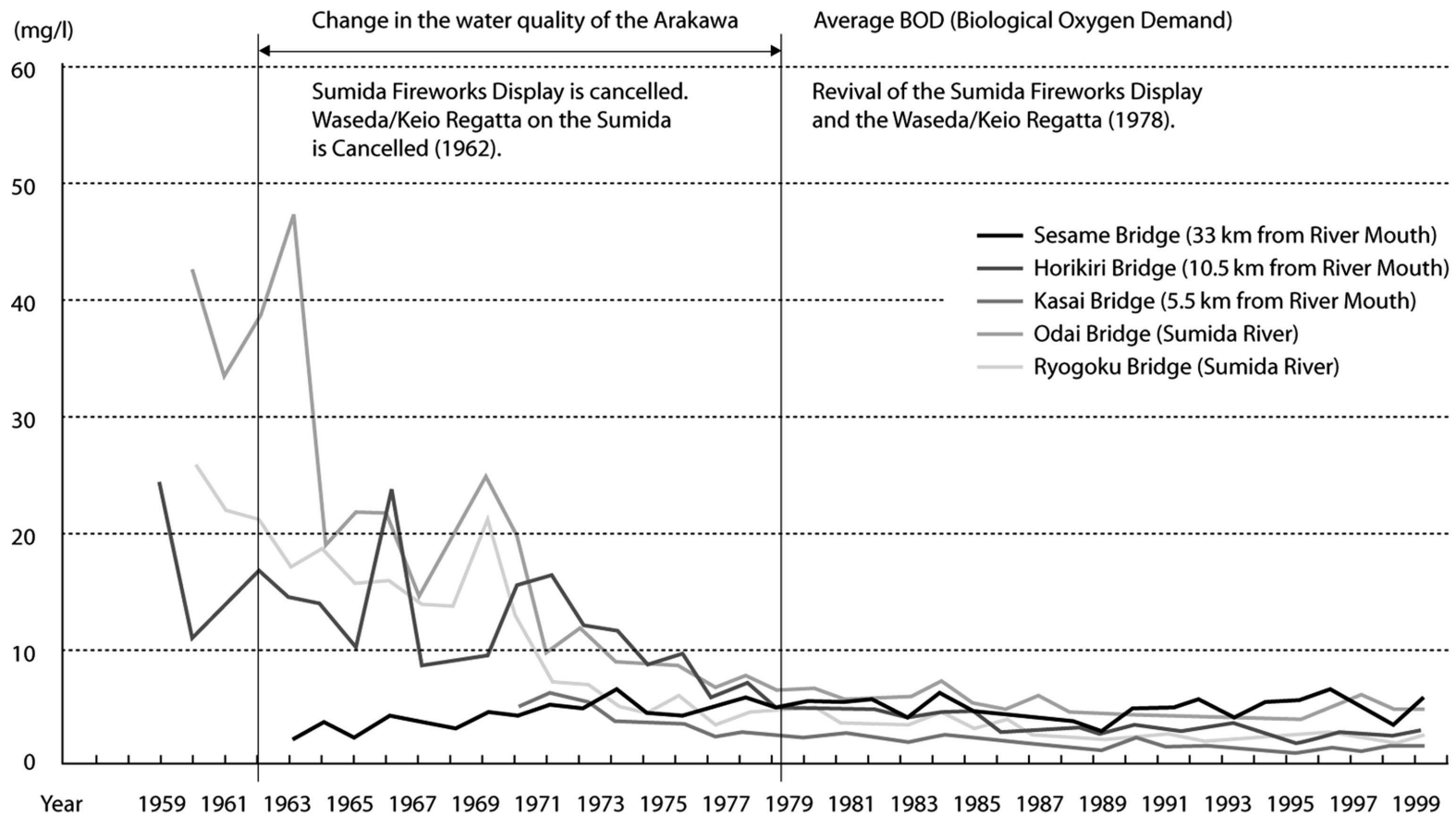
Ch1: Introduction (Koga, Furumai, Van de Ven)

Urbanization in flood prone areas



Water quality improvement

Change in the water quality of the Arakawa: average BOD (Biological Oxygen Demand)*

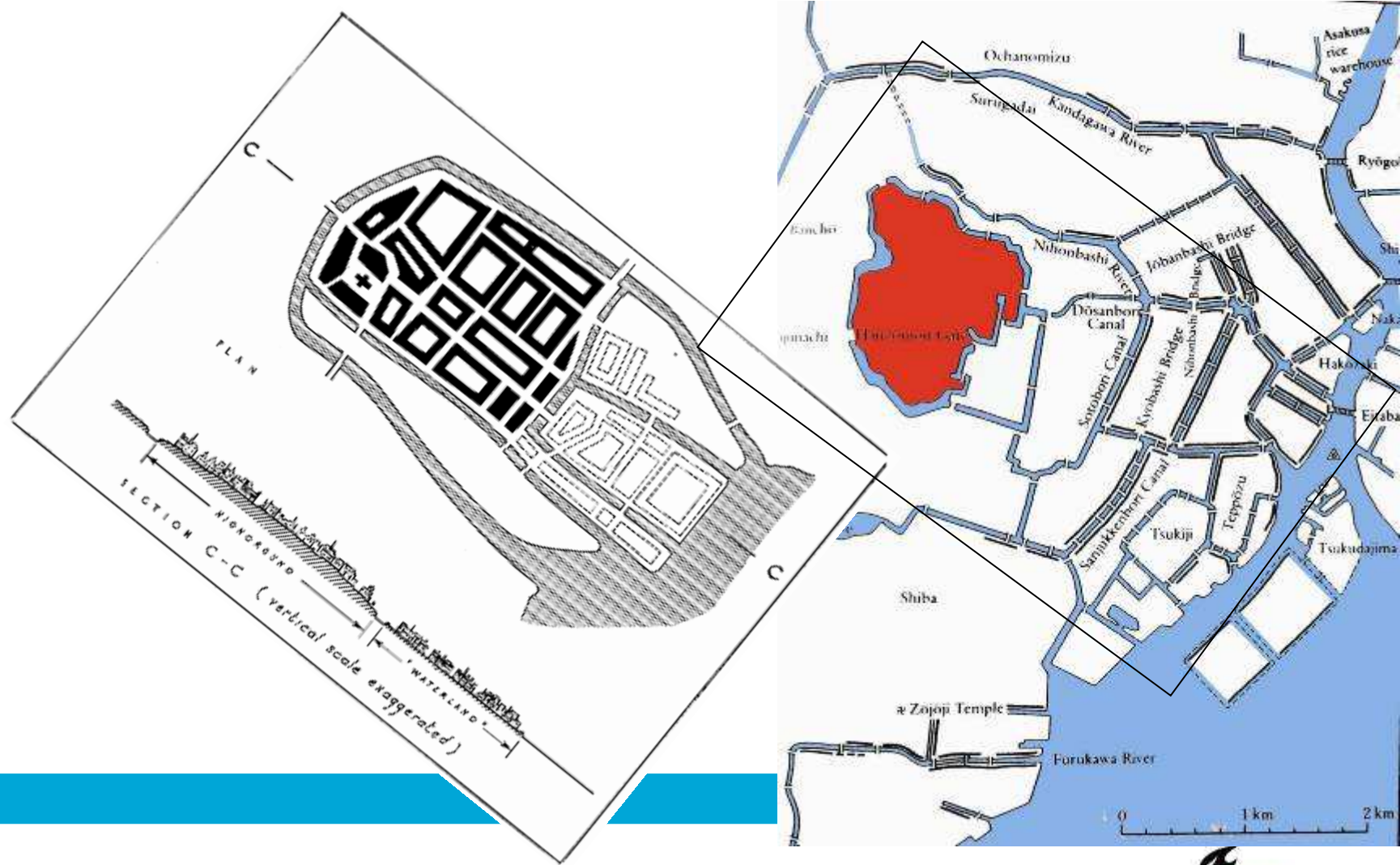


Experiencing Water



Ch1: Introduction (Koga, Furumai, Van de Ven)

History of urban water in Japan



Highway plan Tokyo Olympics 1964



Ch2: History of urban water in Japan (Hooimeijer)

Construction of highway network



Ch2: History of urban water in Japan (Hooimeijer)

Construction of highway network

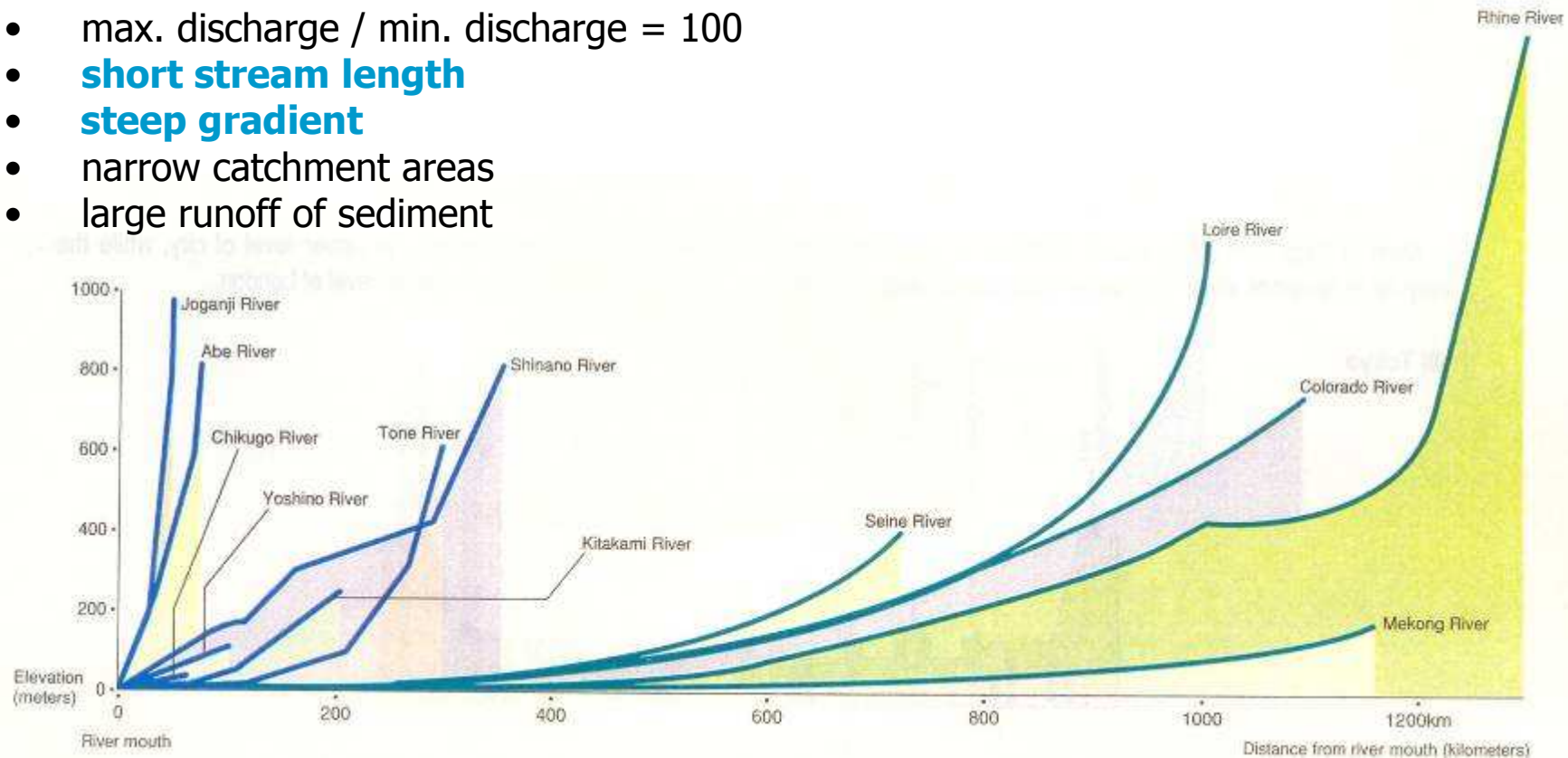




Flood Control

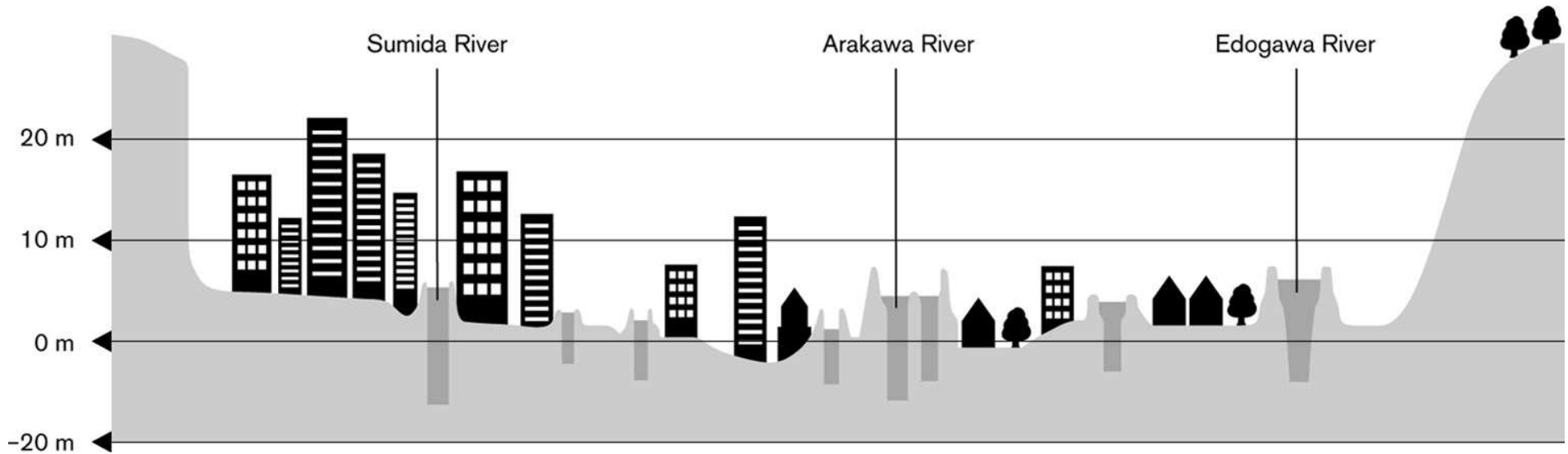


- rain rivers
- max. discharge / min. discharge = 100
- **short stream length**
- **steep gradient**
- narrow catchment areas
- large runoff of sediment



Ch3: Historical floods with responding flood control (Kikumori & Stalenberg)

Land elevation level



Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

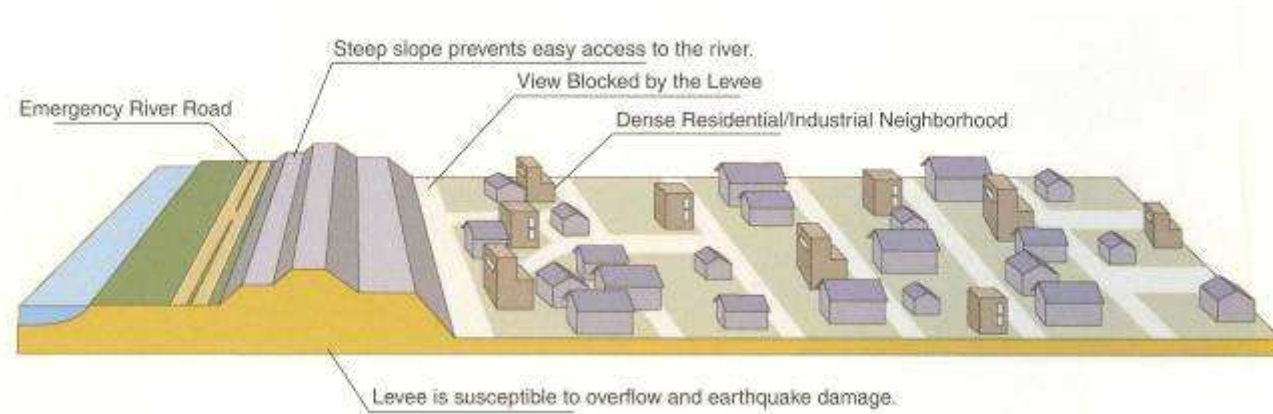
Flood control



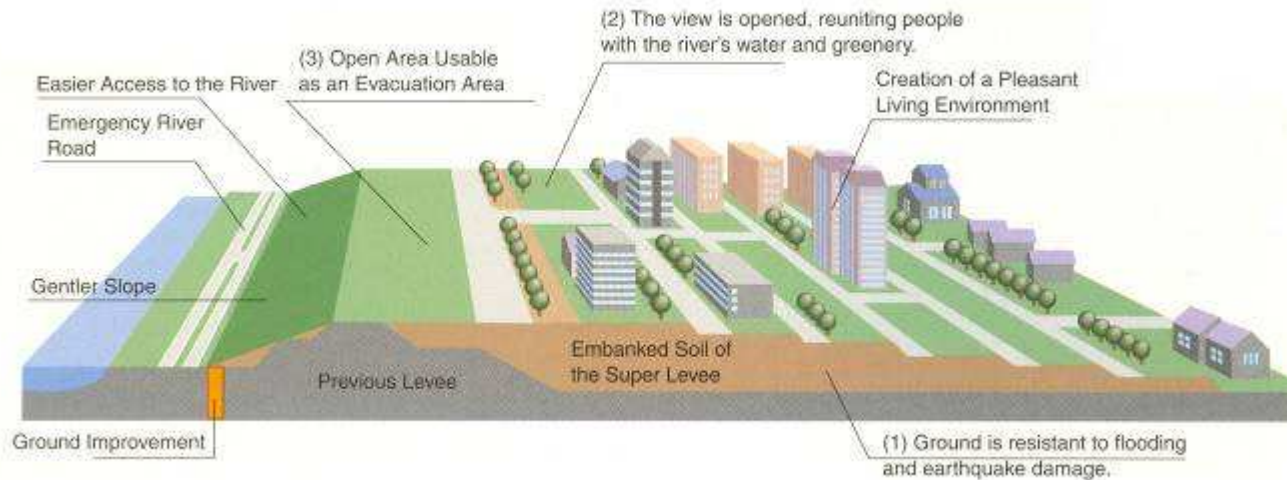
'The river is nothing but the groundwater you can see'
- Quote from Tokyo University student -

Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

Flood Control



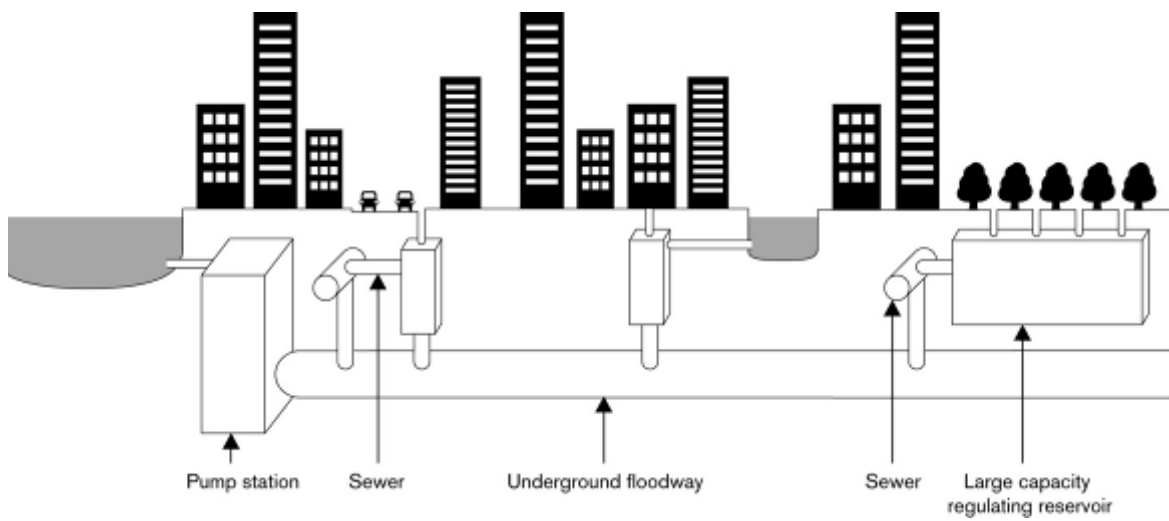
conventional dike



super levee

Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

Flood Control



Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

Rapid Urbanization



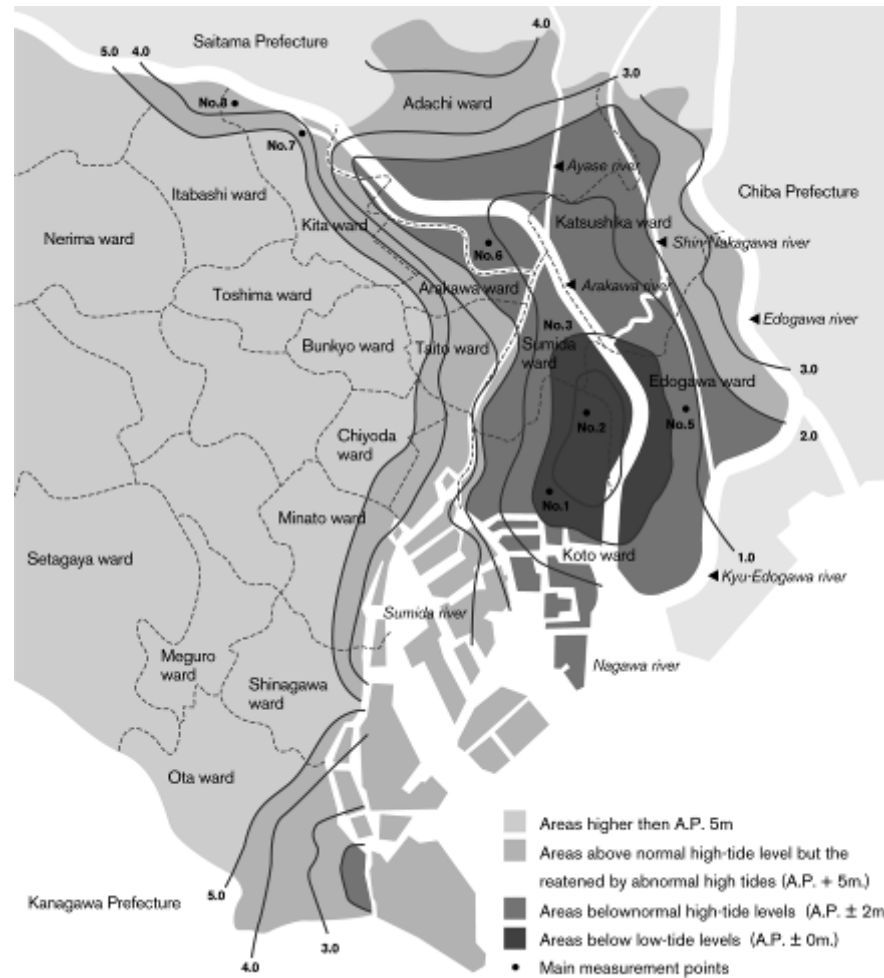
Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

Space for Water



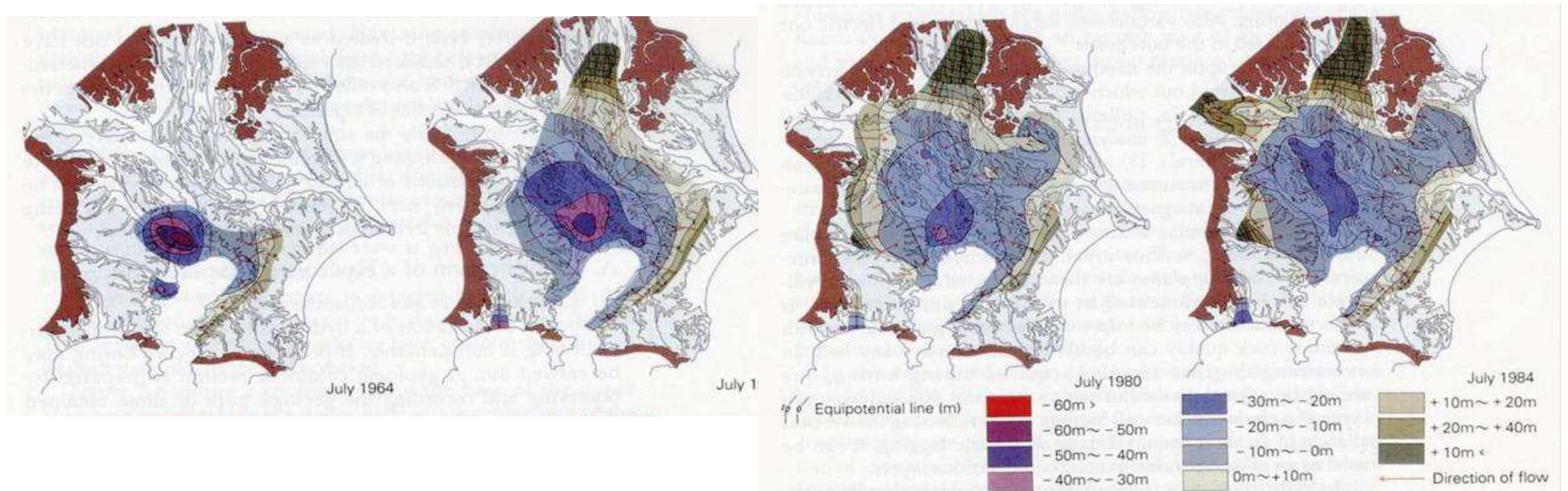
Ch5: Urban Flood Control on the rivers of Tokyo Metropolitan (Kikumori & Stalenberg)

Land subsidence



Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Groundwater



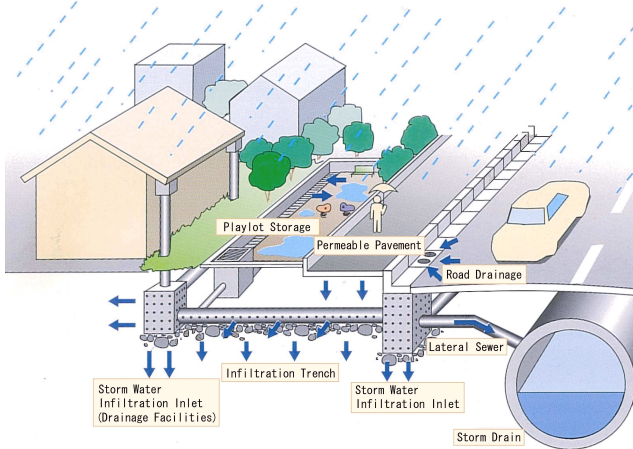
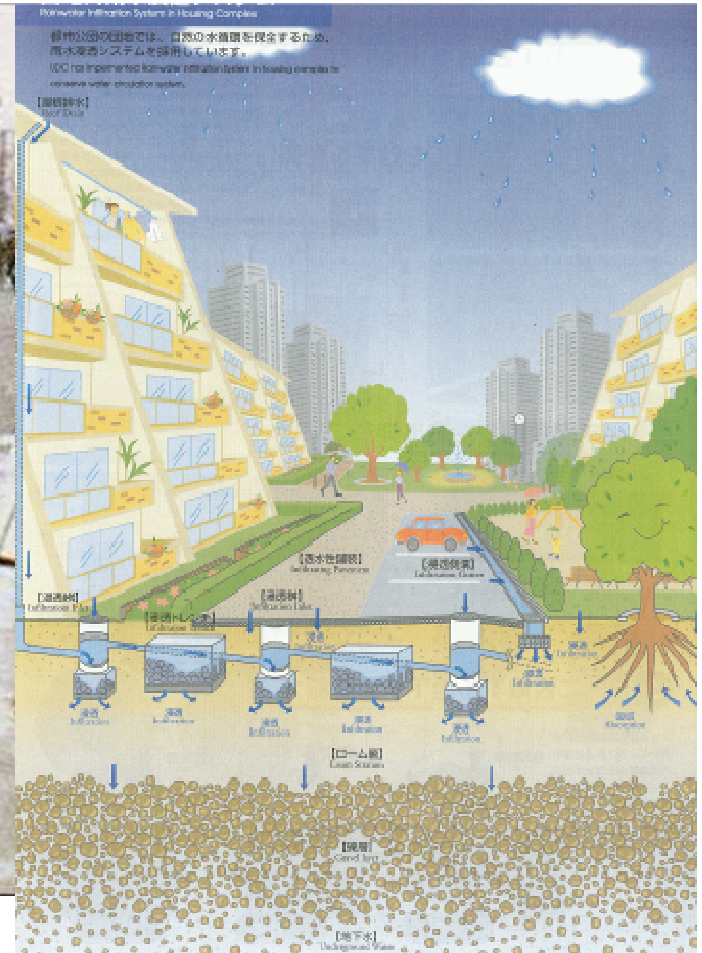
Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Stormwater discharge



Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Stormwater infiltration



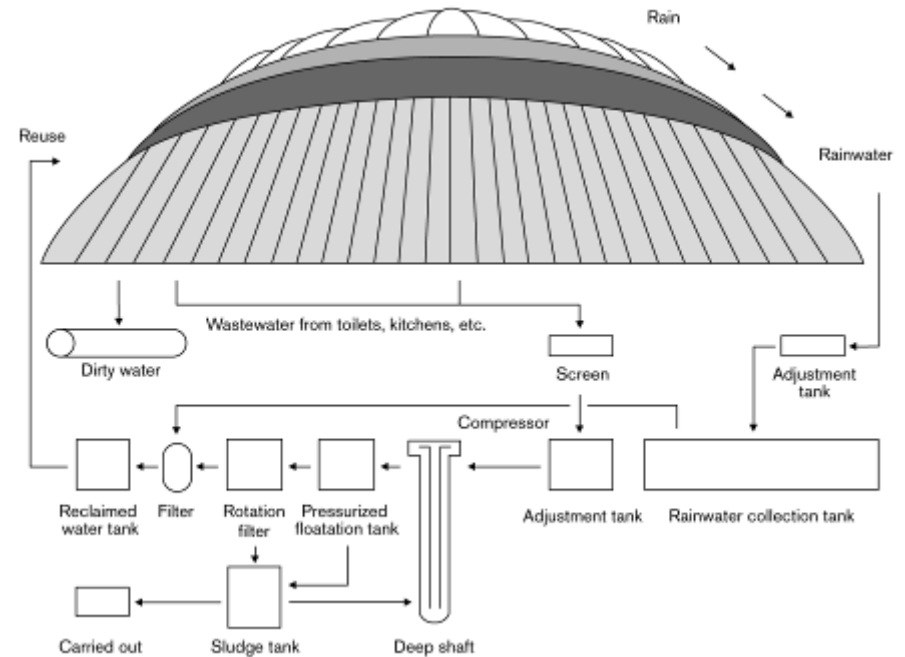
Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Stormwater storage



Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Stormwater recycling

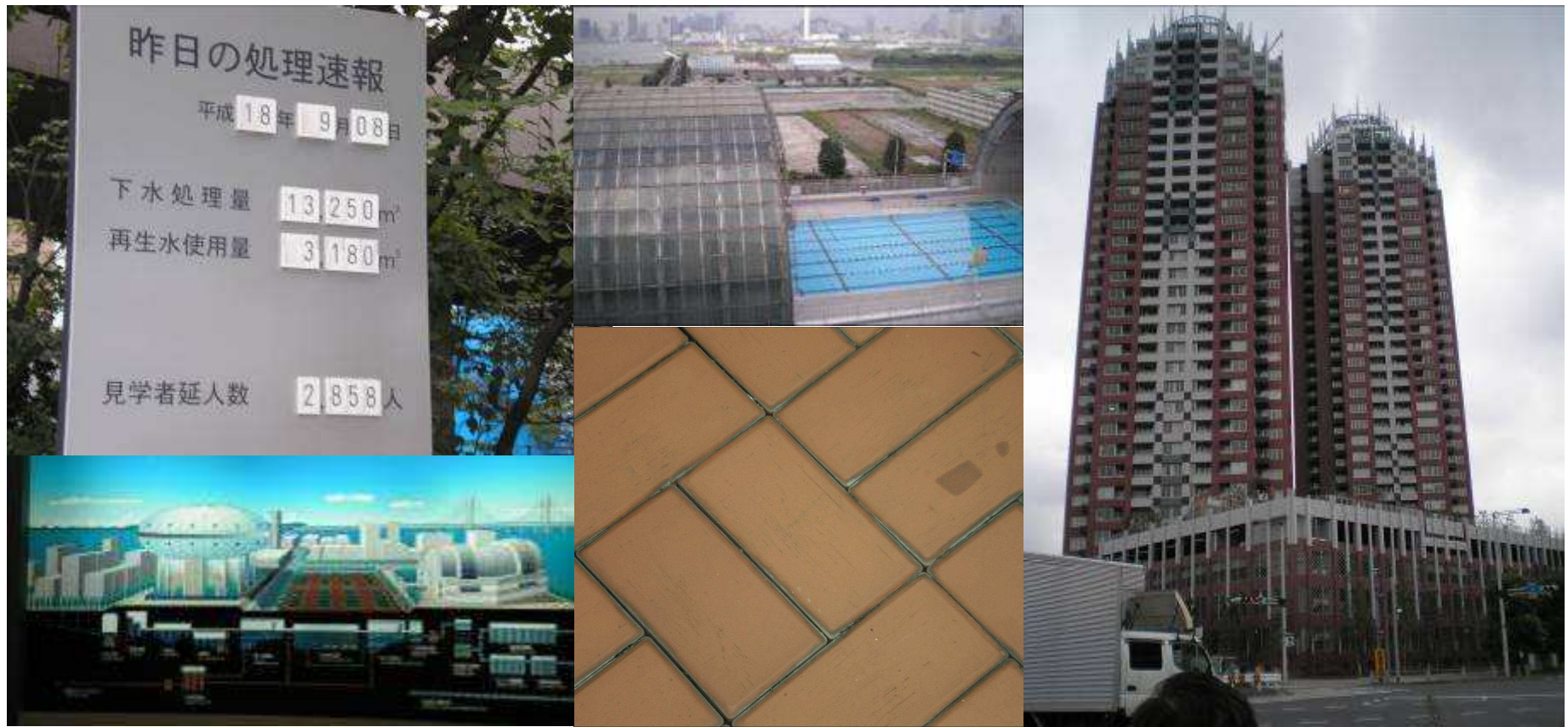


Stormwater protection



Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Water recycling



Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Water recycling

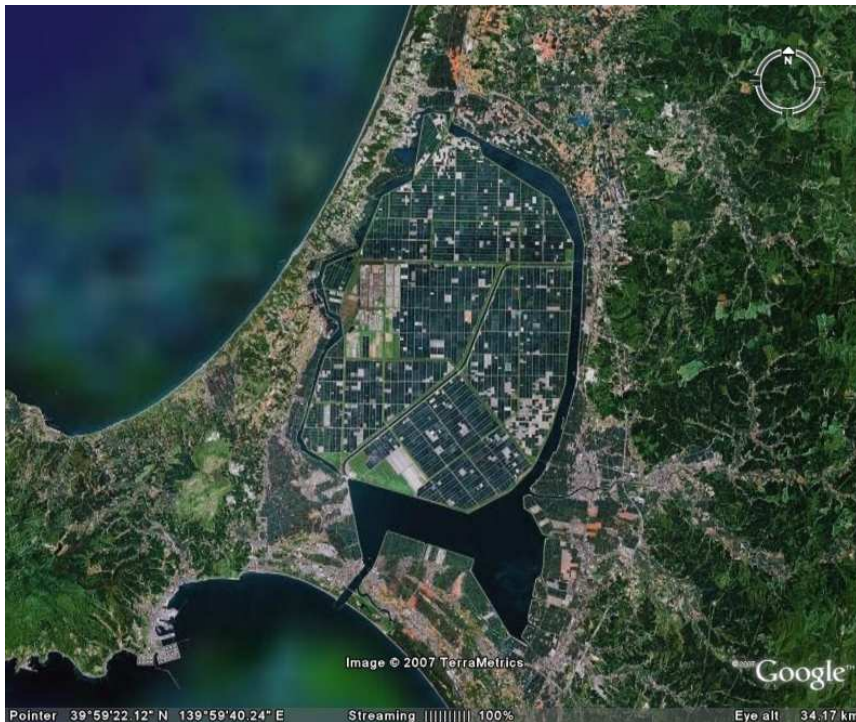


Ch6: Stormwater management and multi source water supply (De Graaf & Matsushita)

Polders



Polders



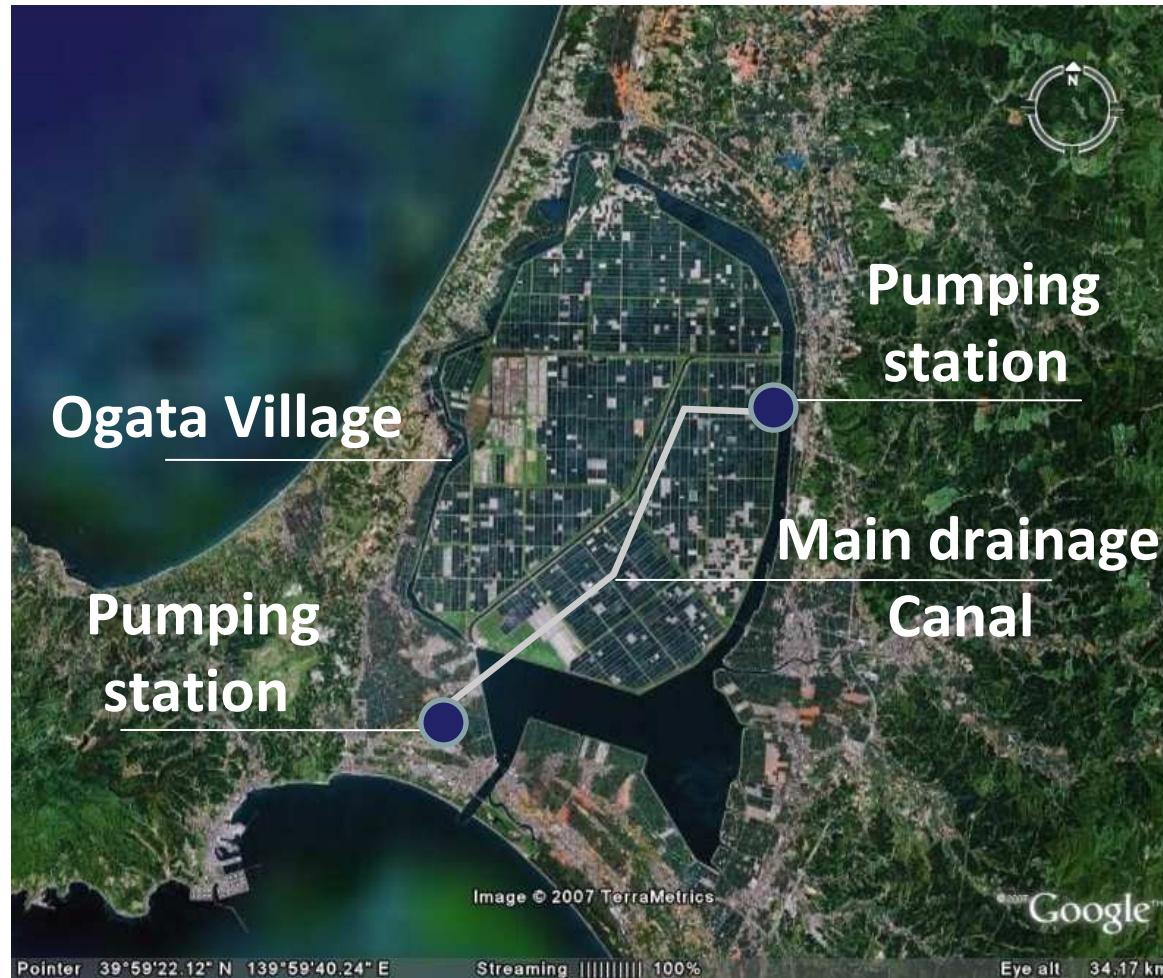
Hachirogata



Haarlemmermeer

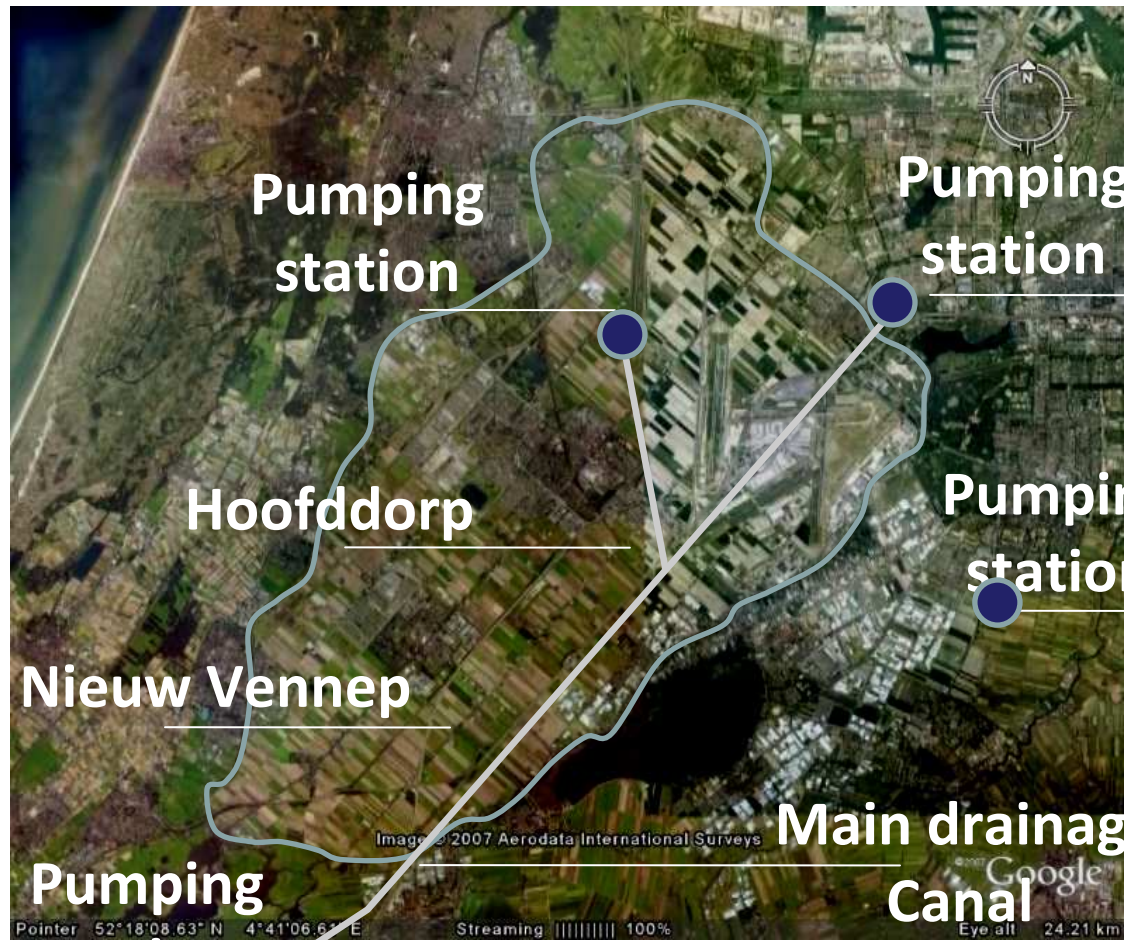
Ch7: Development of lowland areas (Araki & Hoes)

Polders



Ch7: Development of lowland areas (Araki & Hoes)

Polders

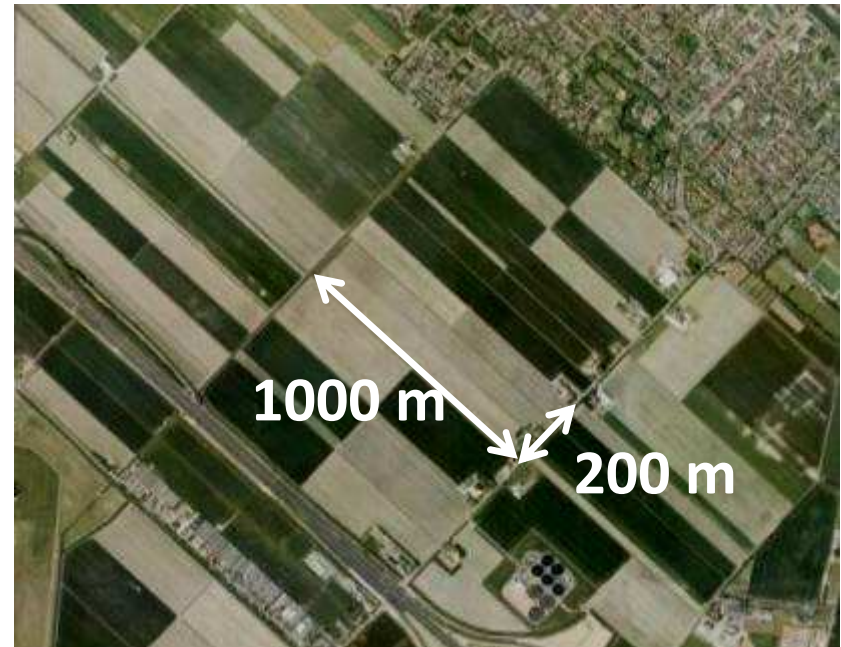


Ch7: Development of lowland areas (Araki & Hoes)

Polders



Hachirogata



Haarlemmermeer

Hachirogata

- Reclaimed lake
- 17 000 ha
- 52 km dike
- 1963-1966
- -5.0 m MSL
- Arable land (paddy)

Haarlemmermeer

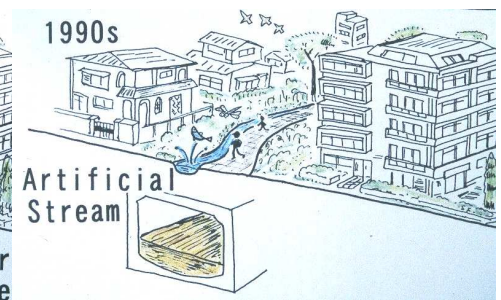
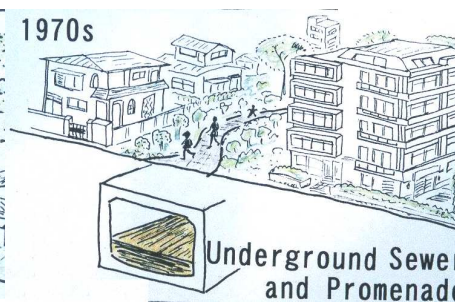
- Reclaimed lake
- 18 500 ha
- 62 km dike
- 1849-1852
- - 4.5m MSL
- Arable land (cereals)

Involving people



Ch8: Parallel planning approach for urban water management (Fujita & Geldof)

Involving people: Kitazawa River



Ch8: Parallel planning approach for urban water management (Fujita & Geldof)

Involving people: Kitazawa River



Ch8: Parallel planning approach for urban water management (Fujita & Geldof)

Communication



Ch8: Parallel planning approach for urban water management (Fujita & Geldof)

Lessons from cooperation

- Disasters can not always be prevented, work to improve coping capacity
- Water innovation starts with small scale implementation in practice
- A city is made for people, involve people
- Uncertainty requires the strengthening of the capacity to adapt
- Long term planning is crucial

Acknowledgements

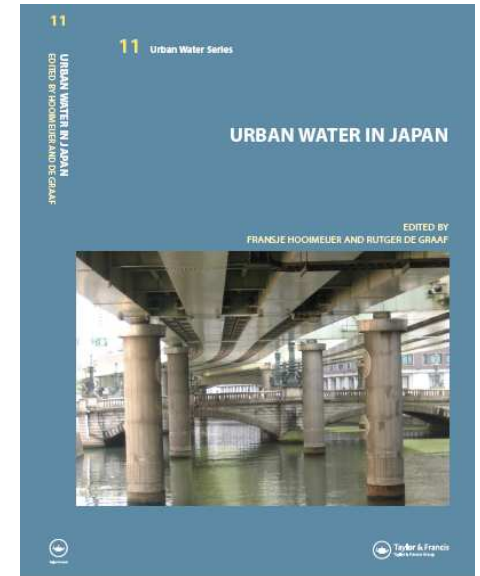
This presentation was possible by the data, support and illustrations of:

- Ministerie van Verkeer en Waterstaat
- Netherlands Water Partnership
- Ministry of Land, Infrastructure and Transportation
- National Institute of Land and Infrastructure Management
- Arakawa River Office
- Japan Institute of Construction Engineering
- Tokyo Metropolitan Government
- Hosei University
- Nagaoka University
- Shibaura Institute of Technology
- Tokyo engineering consultants
- Takenaka Construction Corporation
- Ariake Wastewater treatment plant
- University of Tokyo
- Saga University
- Institute of Lowland Technology
- Jobaru River Commission
- The Netherlands Embassy in Japan



Ministerie van Verkeer en Waterstaat

Questions



r.e.degraaf@tudelft.nl

Book order:

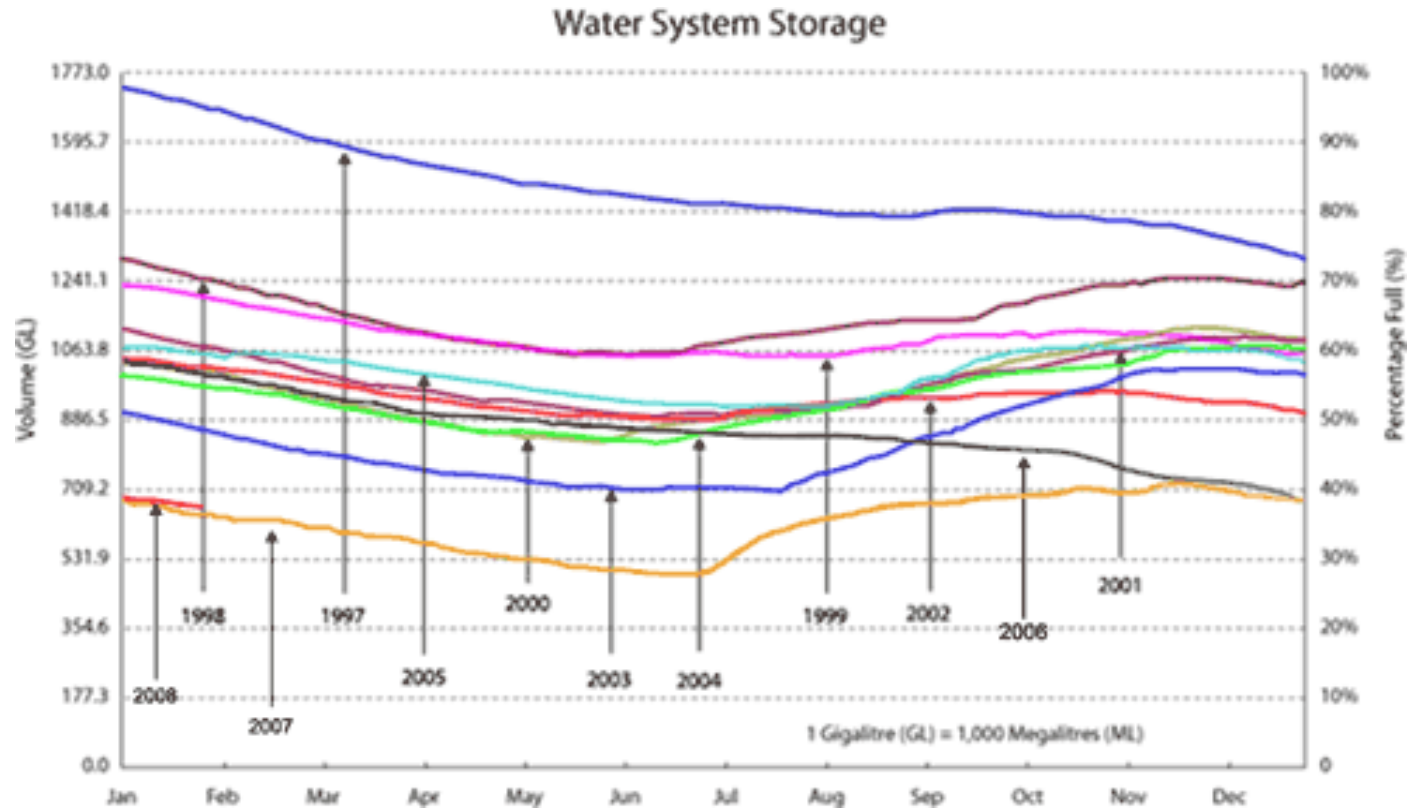
http://www.routledge.com/books/series/Urban_Water_Series

Changing the urban watercycle, innovative approaches from Australia



Rutger de Graaf
PhD student Urban Water Management

Water Shortage

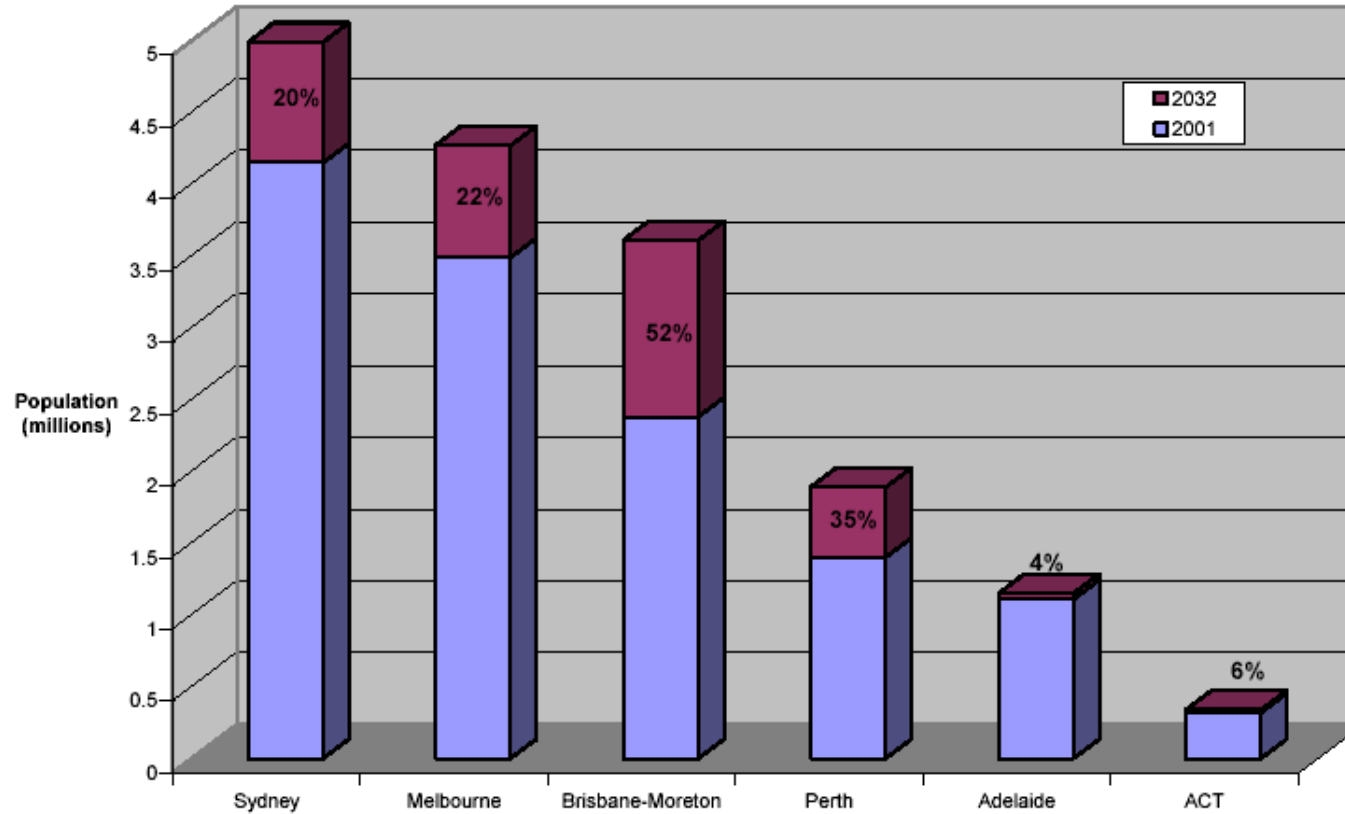


Source: http://www.melbournwater.com.au/content/water/weekly_water_update/weekly_water_update.asp

Water Shortage

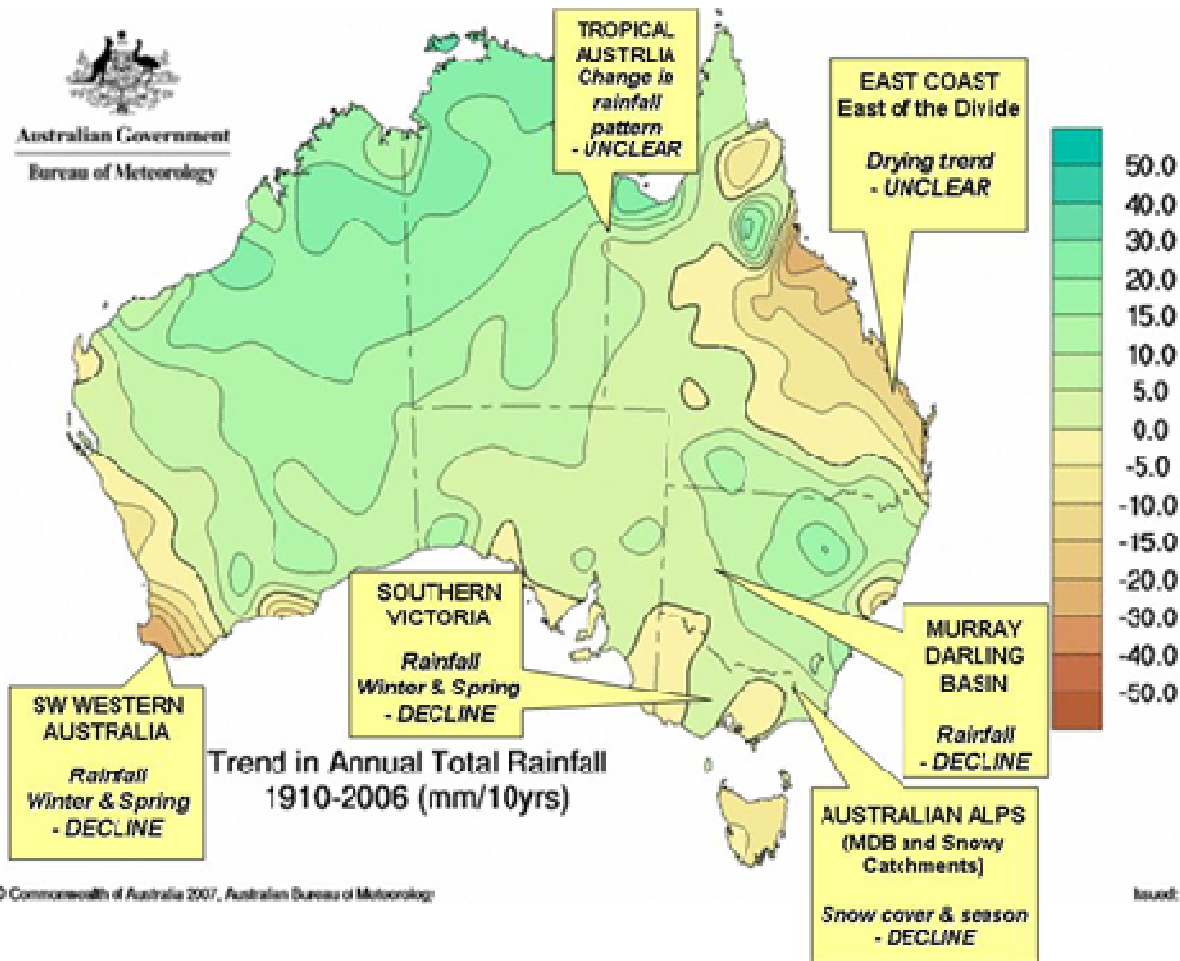


Water use projections 2032

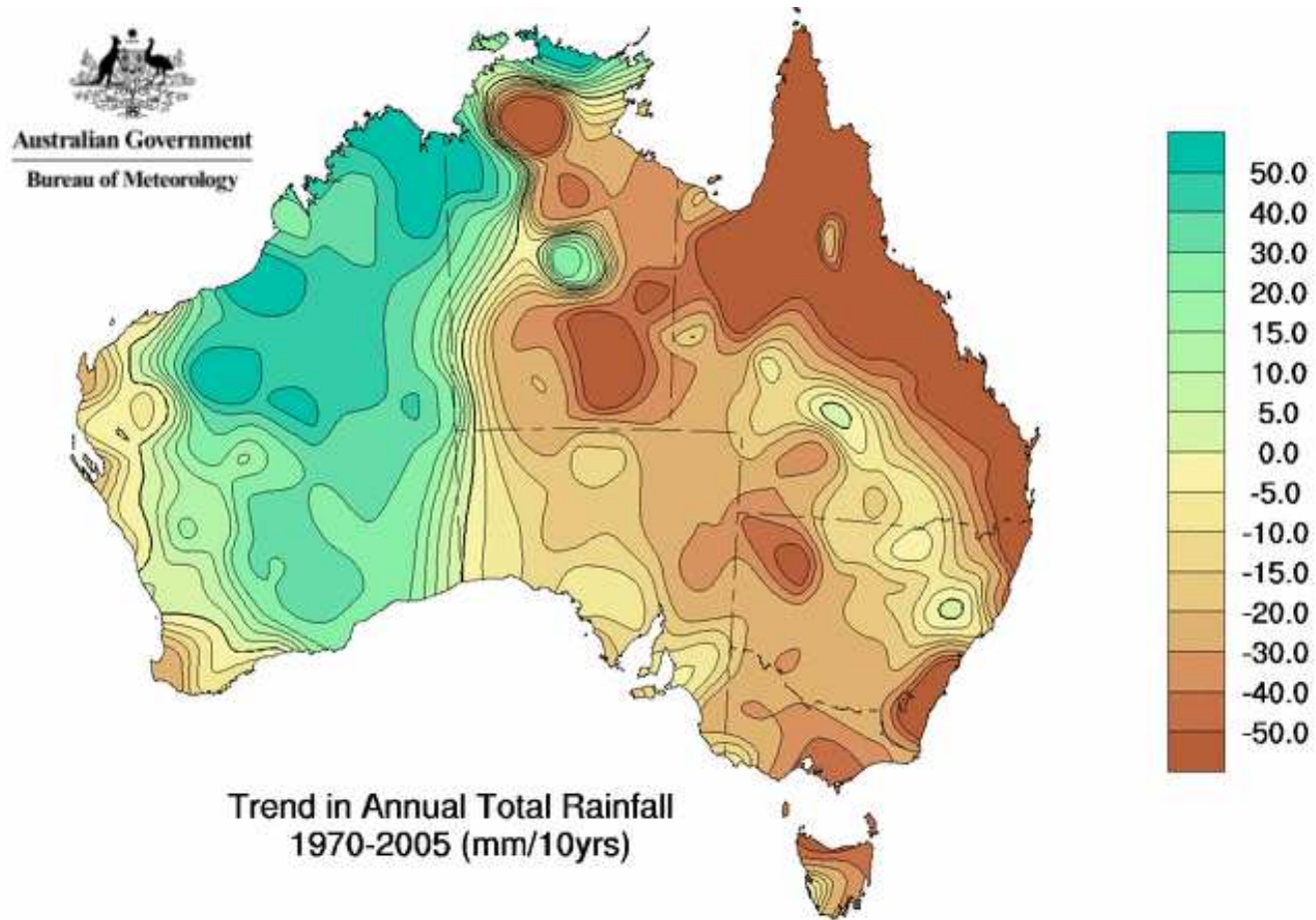


Source: Jasper Verberk

Trends: Climate Change



Trends: Climate Change



Trend in Annual Total Rainfall
1970-2005 (mm/10yrs)

© Commonwealth of Australia 2006, Australian Bureau of Meteorology

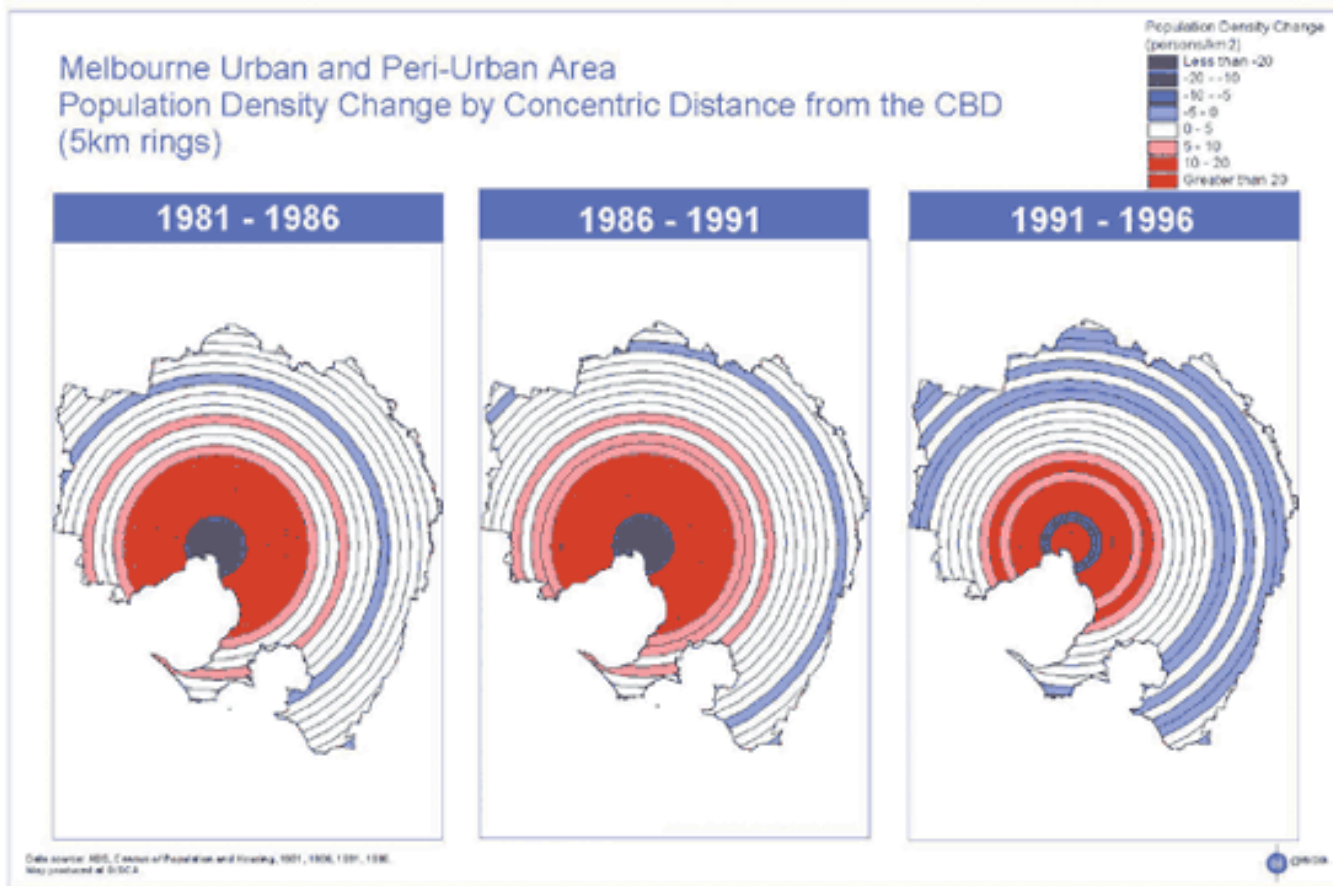
Issued: 19/07/2006

Trends: Urbanisation

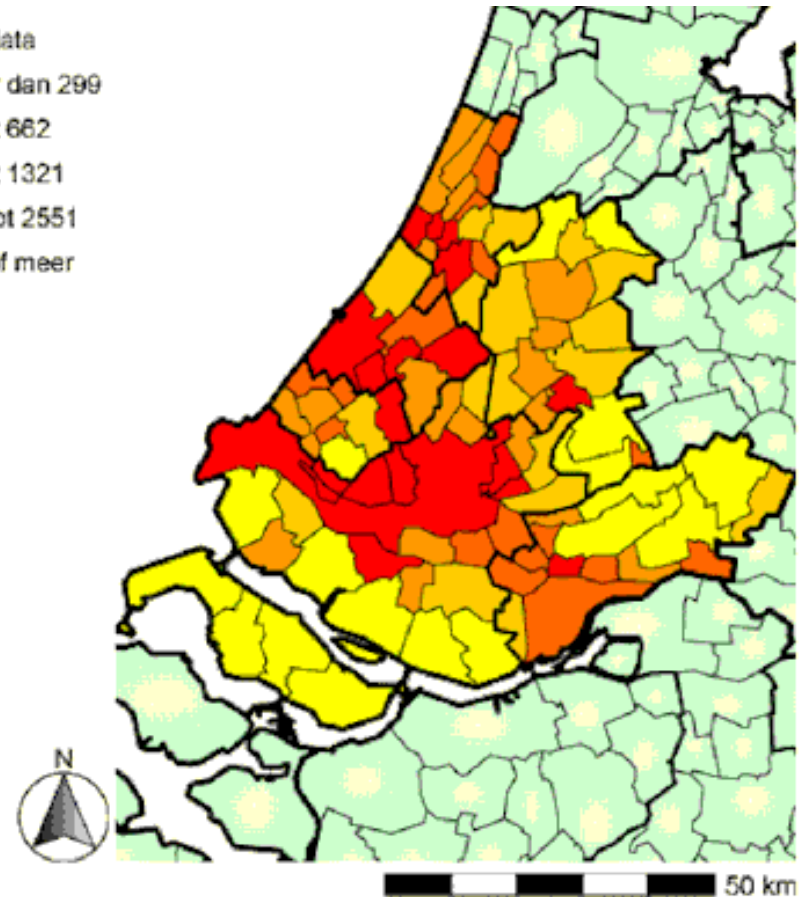
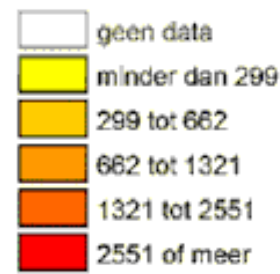
- **Example Melbourne**

- Current population : 3,6 million
- Project increase up to 2030: 1,0 million
- Low building density : 5-15 dwellings/ha

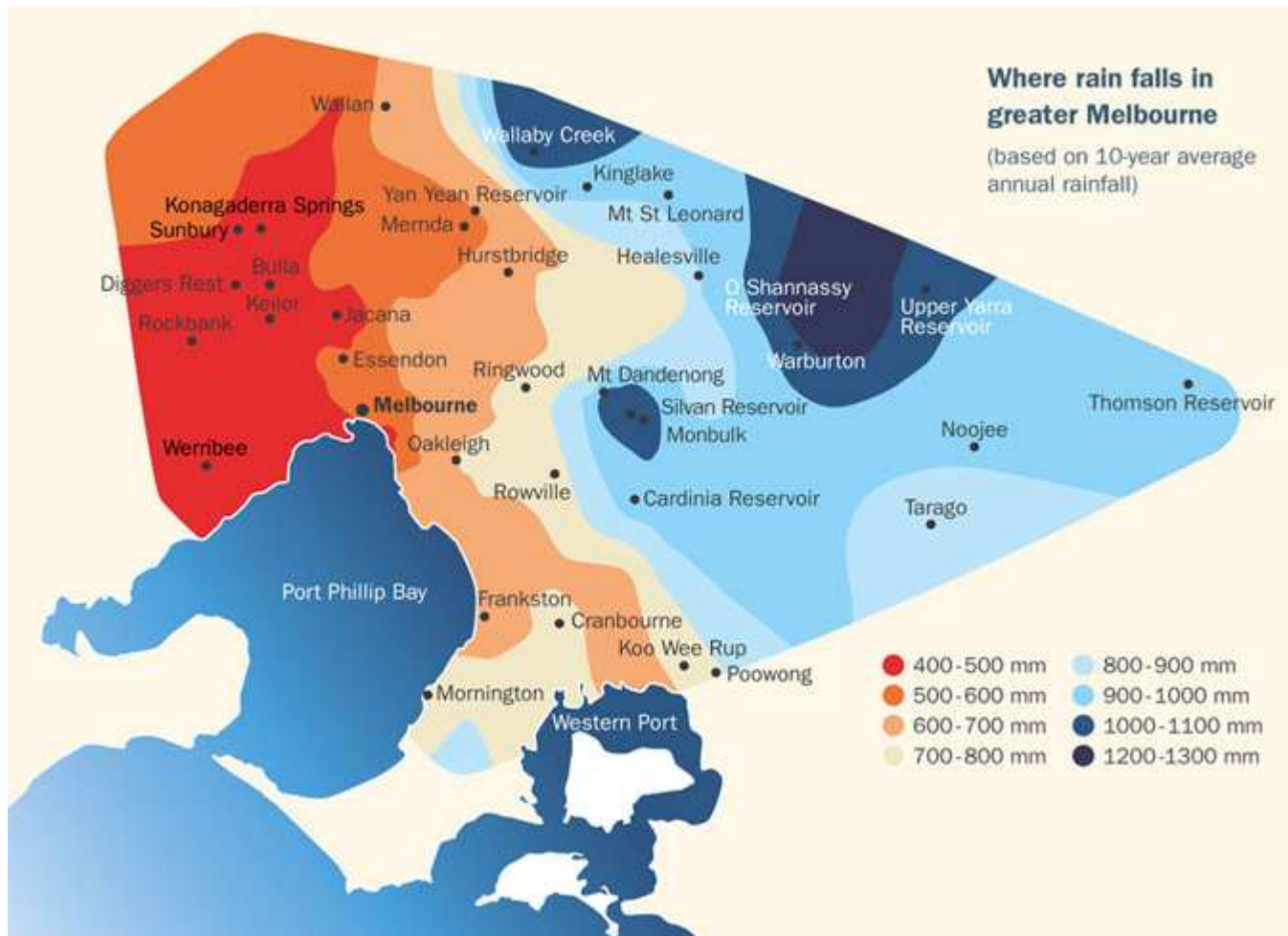
Urban sprawl



2030 growth areas



Rainfall Data



Water supply catchments



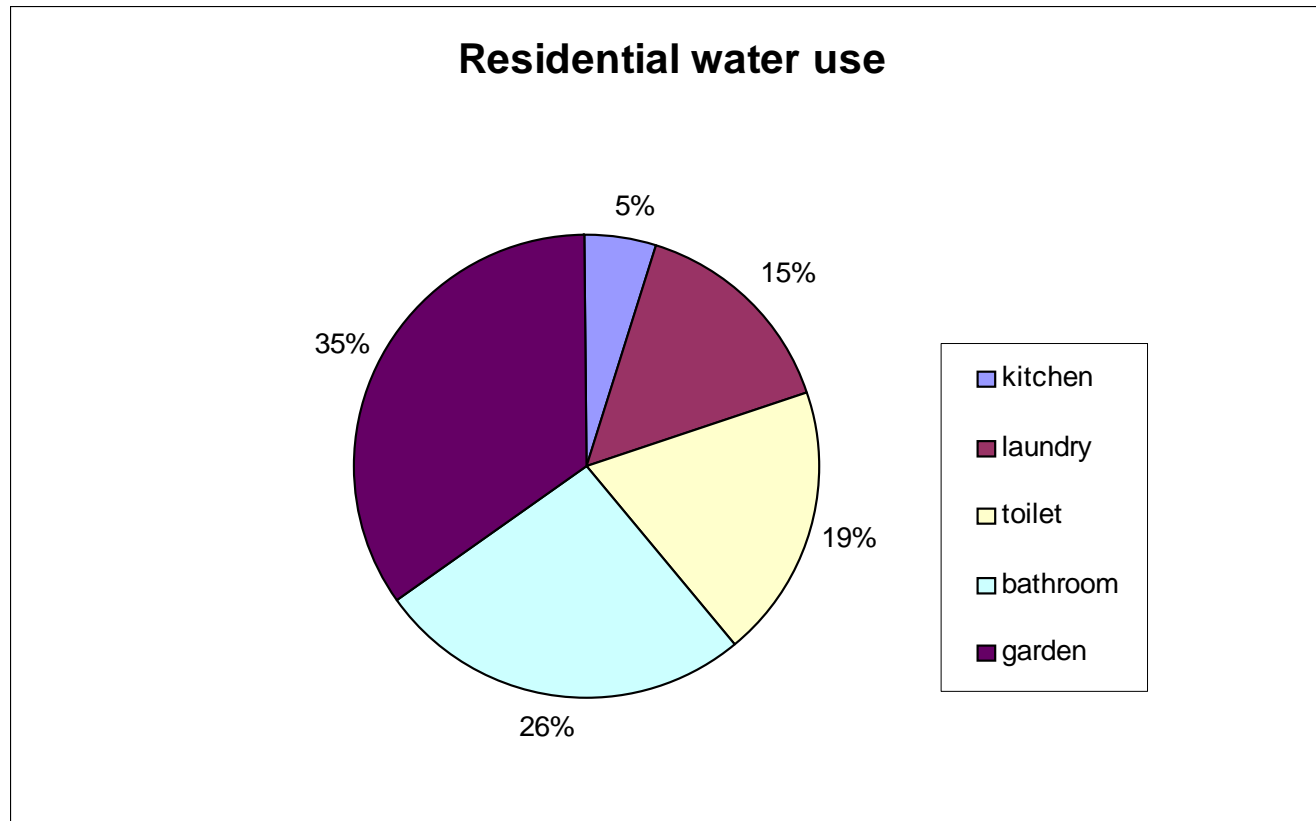
Water supply catchments



Water supply catchments

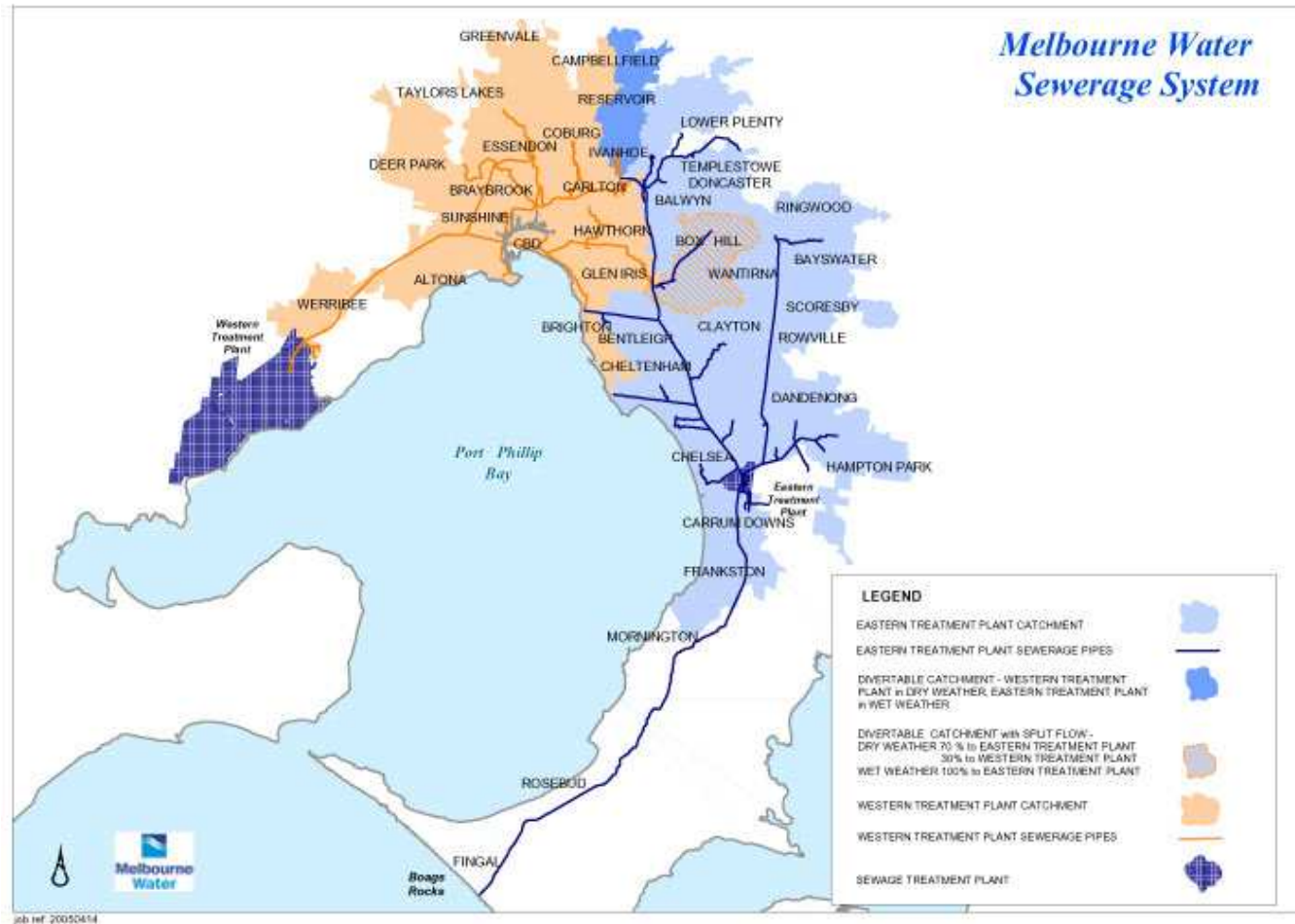


Residential water use

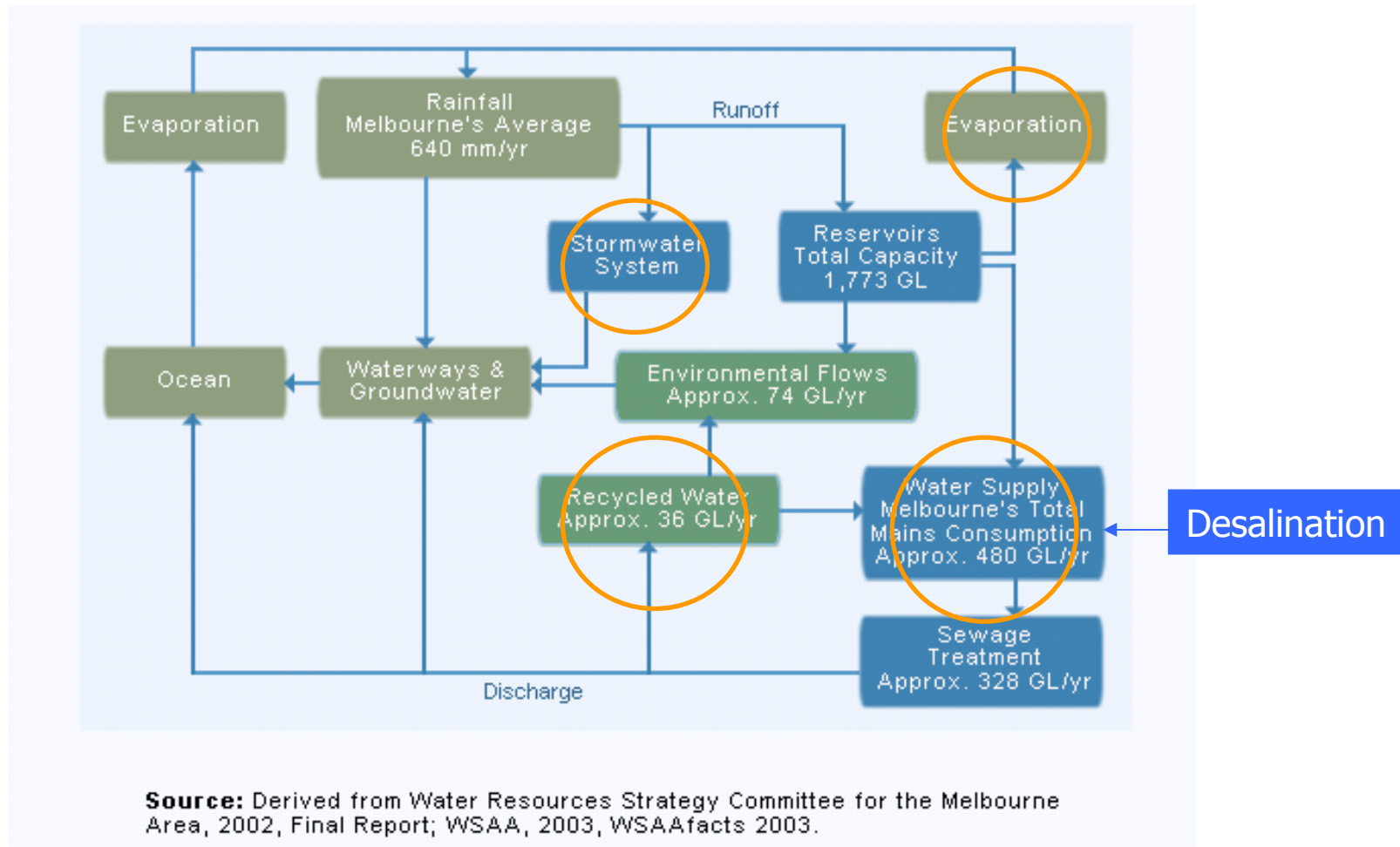


208 lpppd

Sewer system



The urban water cycle



How to change the urban water cycle?

- Stormwater harvesting
- Water recycling
- Prevent Evaporation
- Demand management

Stormwater management

Conventional approach



Source: Mike Mouritz
Susan van de Meene

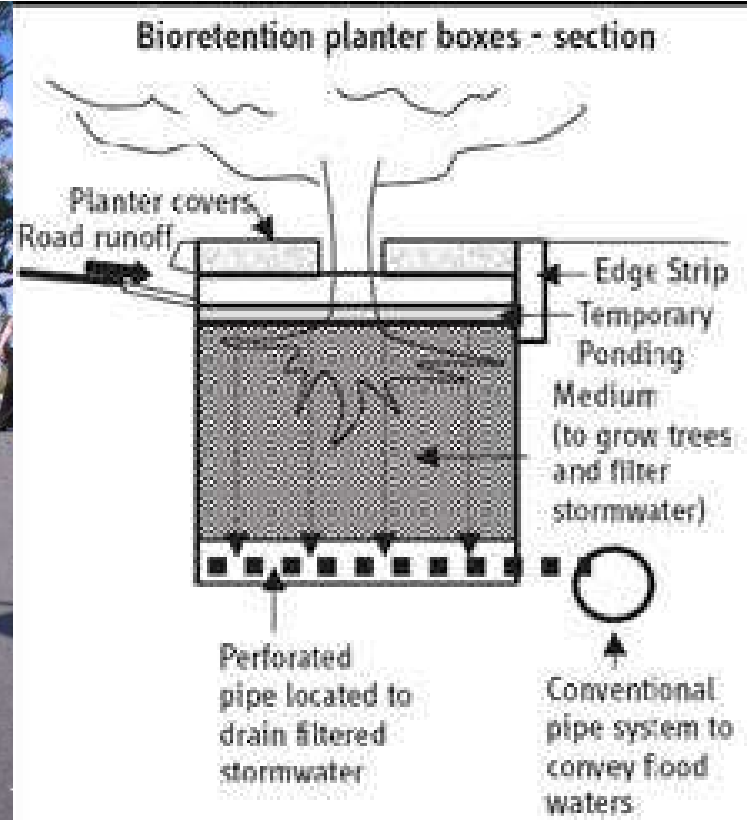
Stormwater management

Innovative approach



Source: Mike Mouritz

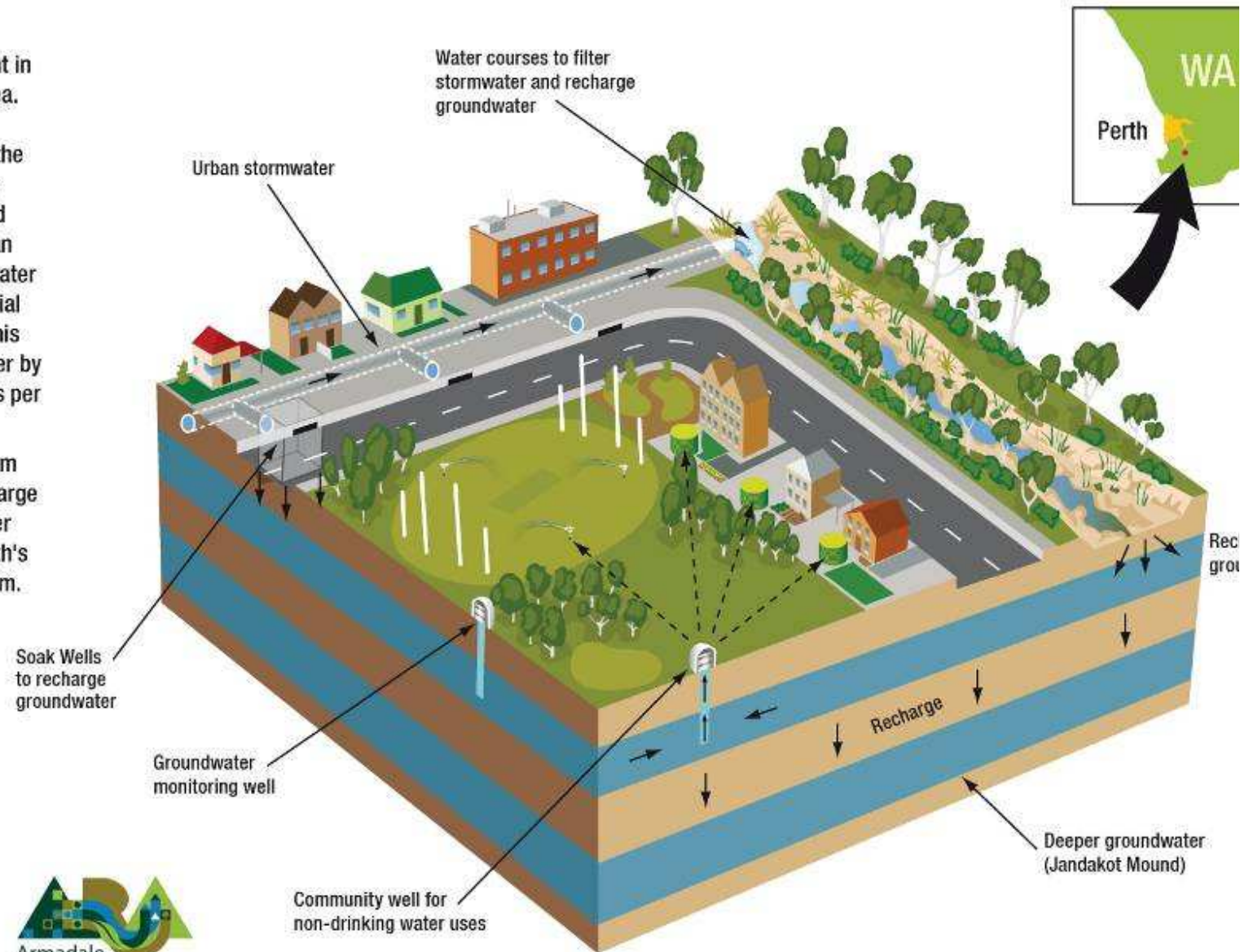
Stormwater management



Brookdale Water Cycle Project

The project involves water sensitive urban development in the Brookdale/Wungong area. Stormwater from the new development will recharge the groundwater through water courses and soak wells, and community bores rather than private bores will provide water for community and residential non-drinking water uses. This will substitute drinking water by approximately 2 billion litres per year.

Additionally, stormwater from the region will provide recharge to the Jandakot groundwater mound which is part of Perth's drinking water supply system.



Australian Government
National Water Commission



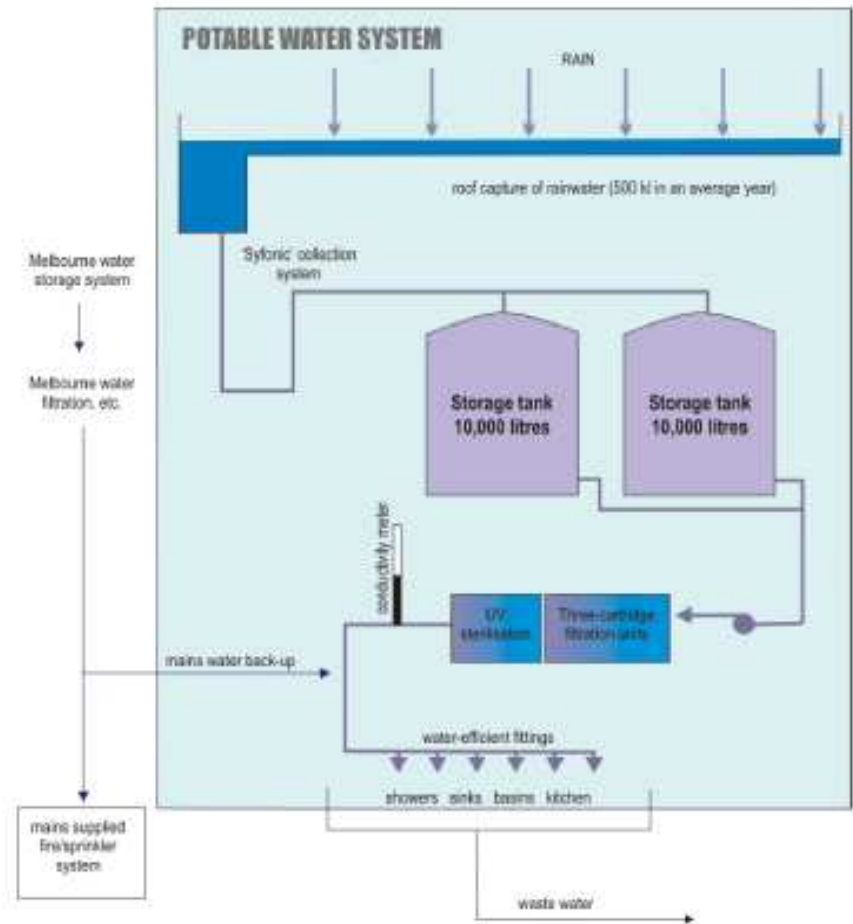
Armadale
Redevelopment Authority

Stormwater management

Particle Size Grading	Treatment Measures				Hydraulic Loading $Q_{des}/A_{facility}$
Gross Solids > 5000 μm	Gross Pollutant Traps	Sedimentation Basins (Wet & Dry)	Grass Swales & Filter Strips	Surface Flow Wetlands	1,000,000 m ³ /yr
Coarse- to Medium-sized Particulates 5000 μm – 125 μm					100,000 m ³ /yr
Fine Particulates 125 μm – 10 μm				Infiltration Systems	50,000 m ³ /yr
Very Fine/Colloidal Particulates 10 μm – 0.45 μm				Sub- Surface Flow Wetlands	5000 m ³ /yr
Dissolved Particles < 0.45 μm					2500 m ³ /yr
					1000 m ³ /yr
					500 m ³ /yr
					50 m ³ /yr
					10 m ³ /yr

Source: Tony Wong

Stormwater harvesting



Greywater recycling



Wastewater recycling

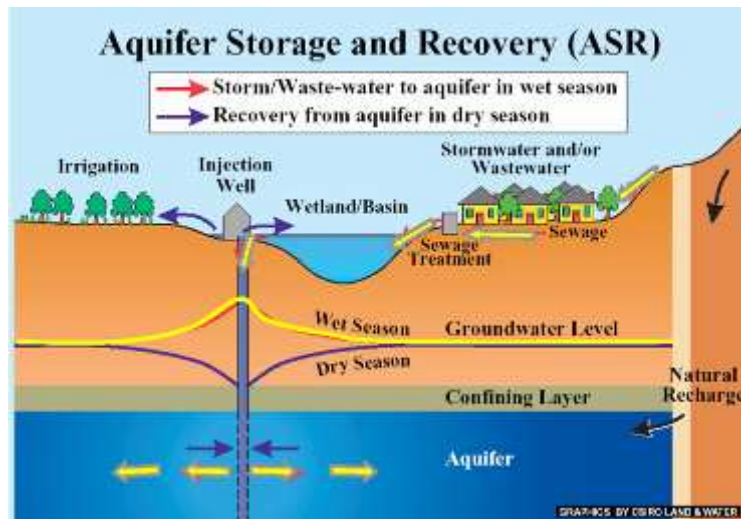


Wastewater recycling



Source: Jeroen Rijke

Prevent evaporation



Potential Evaporation in Melbourne is: 1200 mm

Demand management

STAGE 3a WATER RESTRICTIONS APPLY TO MELBOURNE FROM 1 APRIL 2007:

GARDEN MANUAL WATERING
6 AM ▶ 8 AM *

GARDEN AUTOMATIC WATERING
MIDNIGHT TILL 2 AM *

EFFICIENT COMMERCIAL CAR WASH ONLY

-1 IN 4- SPORTSGROUNDS CAN BE WATERED

INDUSTRY: WATER SAVING RULES TO APPLY

SOLUTIONS: RAINWATER & GREYWATER ANYTIME

RESIDENTIAL GARDENS
Watering Days*
Even numbered properties can water on Saturday and Sunday.
Odd numbered properties can water on Sunday and Wednesday.
Watering is not permitted on Monday, Thursday and Friday.
Where there is no number, the property is considered an even numbered address.
Watering Times
Manual dripper systems, a hand-held hose fitted with a trigger nozzle, watering cans and buckets can be used to water gardens as required on specified watering days between 6am – 8am. Homeholders with at least one resident aged 70 years or over may water their gardens manually on specified watering days between 6am – 8am or 8am – 10am.
Automatic dripper systems can be used to water gardens as required on specified watering days between midnight – 2am.

VEHICLE WASHING
An efficient car wash that uses 70 litres of water or less per vehicle can be used.
A bucket filled from a tap can be used to clean windows, mirrors and lights, and application of car wax.
SPORTS GROUNDS
Generally, 1 in 4 sportsgrounds as not listed by council need be watered. Except playing surfaces may be watered but critical pitches, golf courses and greens (not fairways), tennis courts, bowling greens, hockey pitches, running tracks, cricket grounds.
INDUSTRY
These self-supplementing watering saving rules to come into effect after 1 April 2007. It will be mandatory for the top 1000 industrial, commercial and institutional water users to develop and implement water saving plans.
SOLUTIONS
Separate, non-potable and recycled water can be used at premises. For guidelines on safe use, visit www.wpa.vic.gov.au. Restrictions do not apply to all water collected in a storage tank, provided it is not supplemented with drinking water supply.
POOLS AND SPAS
A new pool or spa of any size capacity cannot be filled with drinking water. However, a new or existing swimming pool or spa may be filled with an alternative water source such as groundwater.
An existing pool or spa of less than 2,000 litres may be filled by means of a watering can or bucket filled directly from a tap.
An existing pool or spa of greater than 2,000 litres must not be filled except in accordance with a water conservation plan (contact your local water business for more information).
An existing pool or spa must not be topped up except by means of a watering can or bucket filled directly from a tap (not by means of a hose).

PENALTIES AND ENFORCEMENT
Stage 3a water restrictions must be followed and water patrols are out in force across Melbourne. If you are issued with a watering notice and still breach the restrictions, you may have your water supply restricted and face fines. To report a breach, call 13WATER (p 13 2637). For a full list of Stage 3a water restrictions please visit our website at www.water.vic.gov.au or contact your local water retailer.

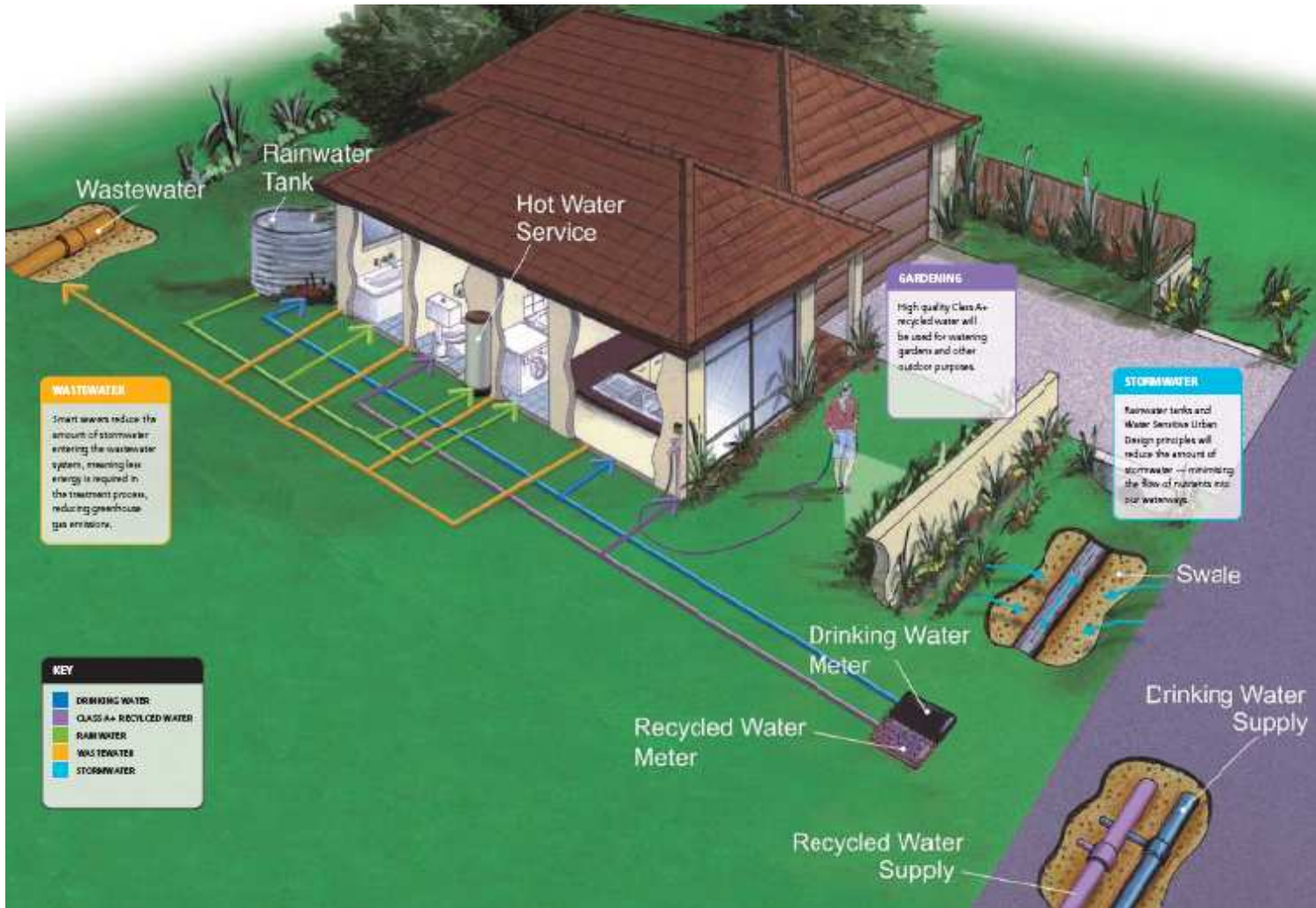
City West Water 131 691
South East Water 131 887
Tram Valley Water 131 721

Our Water Our Future
A Victorian Government Initiative

Victoria
The Place To Be



Demand management



Source: Goldcoast water

Exploring the technical and economic feasibility of using the urban water system as a sustainable energy source

Presenter:

Rutger de Graaf - Delft University of Technology, the Netherlands

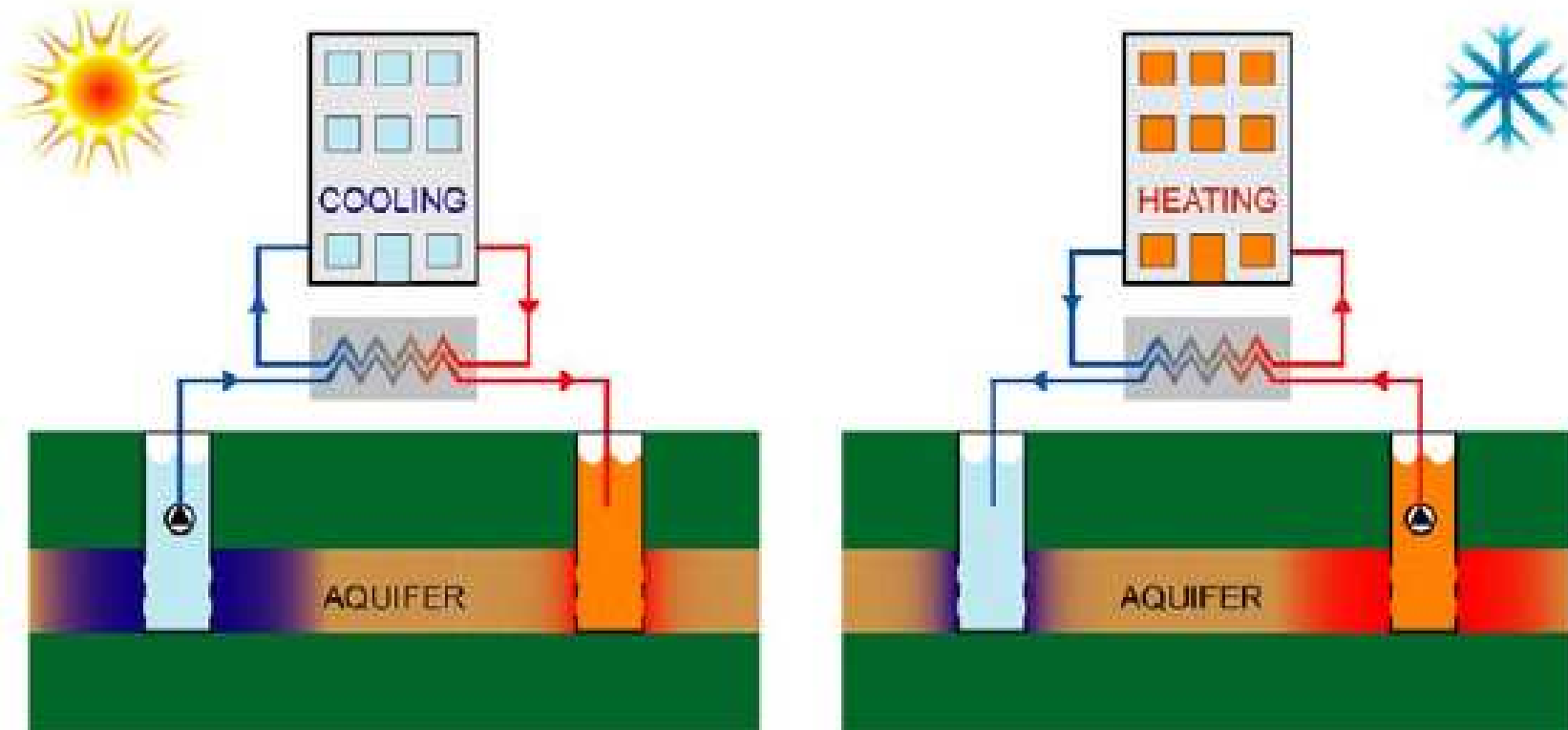
Co-authors:

Frans van de Ven, Ivo Miltenburg - Delft University of Technology

Bert van Ee, Lucas van de Winckel - Tauw

Gijs van Wijk - Ecofys

Aquifer Thermal Energy Storage (ATES)



Source: IAE, 2005

Aquifer Thermal Energy Storage (ATES)

Characteristics:

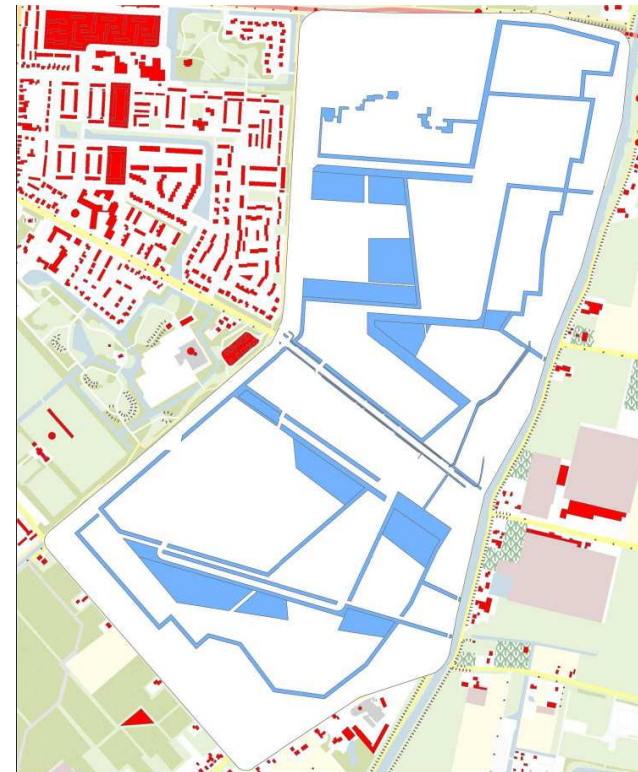
- Already more than 300 projects in the Netherlands
- High level of comfort
- High CO₂ reduction

However:

- Long term heat equilibrium in aquifer is required
- Heat demand should be approximately the same as cooling demand over a long period.
- This is not the case for residential areas

New urban development in Heerhugowaard

- 2816 houses
- 150 hectares plan area
- 20.7 hectares surface water
- High ambition to realize sustainable energy supply



Research questions

- Is it possible to regenerate the aquifer with heat from the surface water system and make ATES possible in residential areas?
 - What are the effects on the water system?
 - What are the costs?
 - What is the effectiveness for CO₂ reduction compared to a conventional system of natural gased based central heating system?

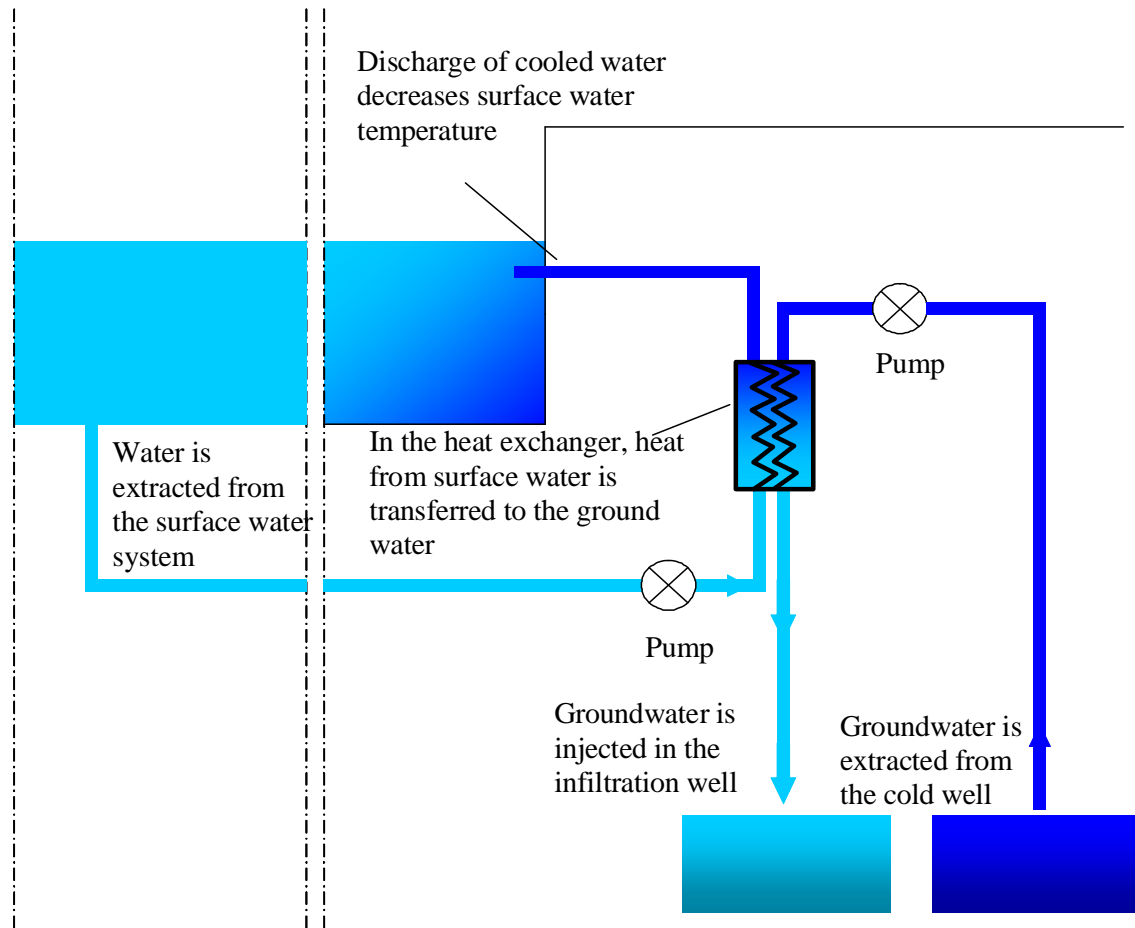
Heat requirements

Heating requirements are calculated to estimate heat shortage in aquifer if ATES is applied in this urban development

Heat demand	106,000	GJ/year
Cooling demand	21,000	GJ/year
Shortage	85,000	GJ/year

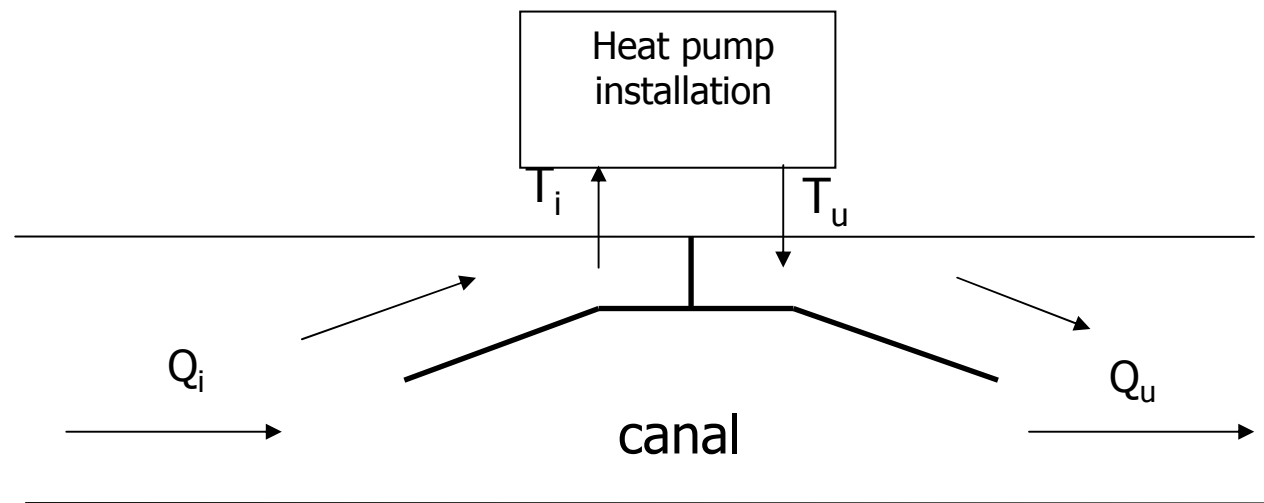
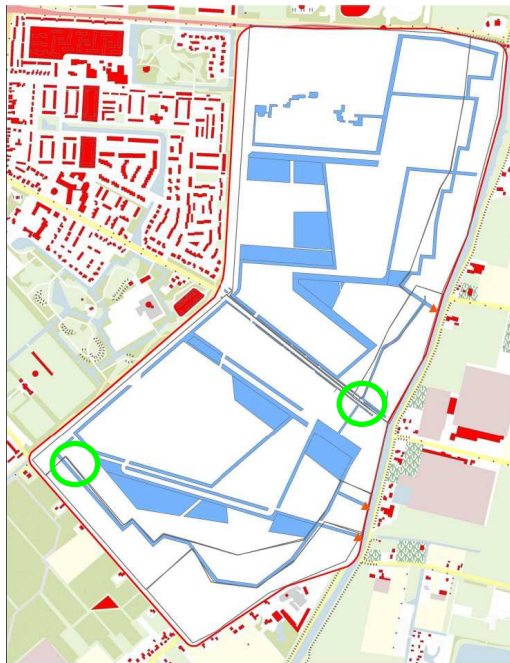
This amount will have to be extracted from surface water

The ATES+ concept

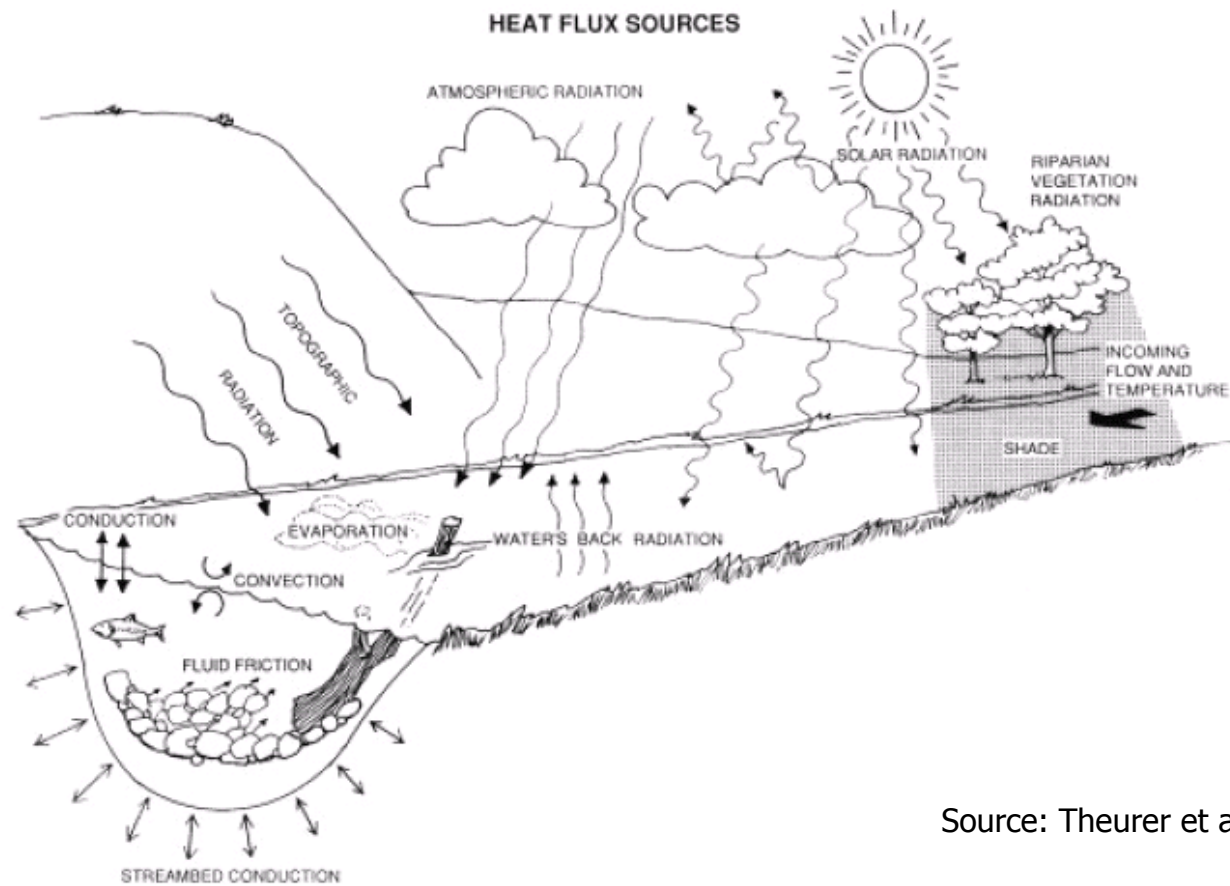


Effects on surface water system

- In three summer months we will extract 85,000 GJ
- What will be the influence on temperature and quality?



Heat balance surface water system



Source: Theurer et al, 1984

Heat balance surface water system

Results:

		June	July	August
Solar radiation	W/m ²	203.3	193.9	166.5
Atmospherical radiation	W/m ²	312.3	337.7	338.4
Lake radiation	W/m ²	-378.0	-392.8	-388.5
Evaporation	W/m ²	-75.7	-77.8	-62.8
Conduction	W/m ²	-6.42	-7.61	0.88
Heat extraction	W/m ²	-52.9	-52.9	-52.9
Temperature decrease	°C	1.6	1.5	1.6

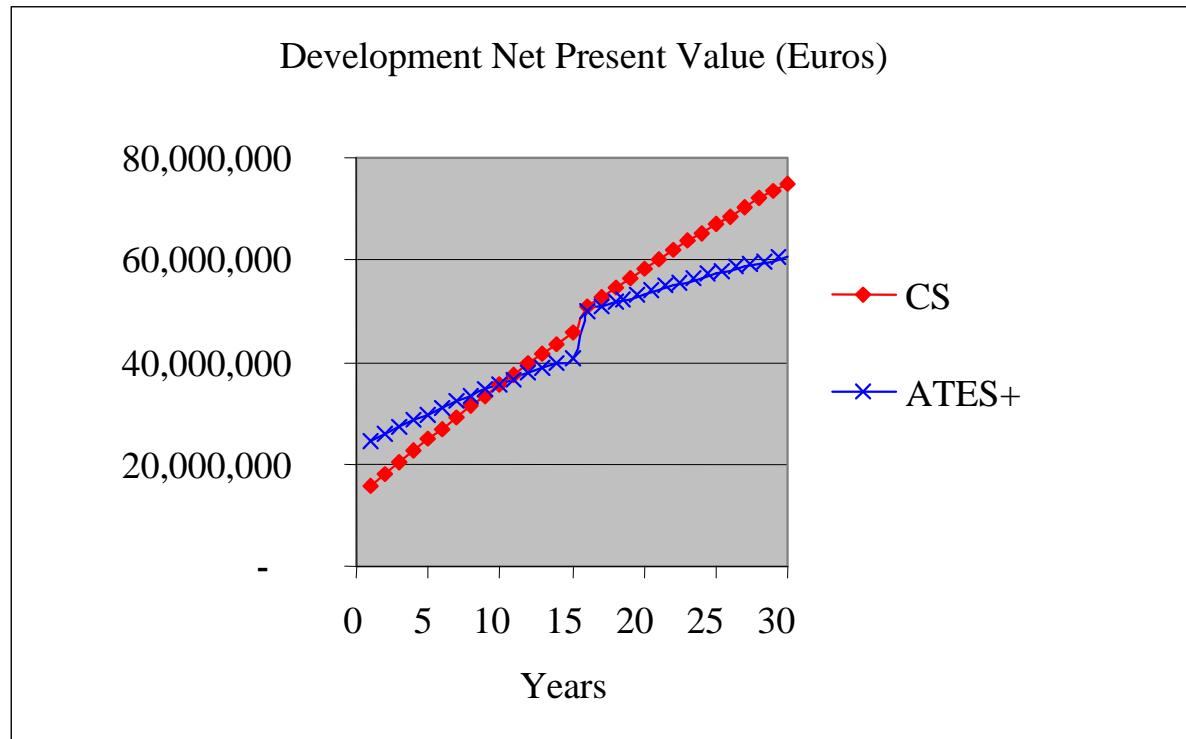
Economic Feasibility

- Compare conventional system (CS) with ATES+

<i>Per house (Euros)</i>	CS	ATES+
Investments	4,600	8,100
Exploitation costs per year	850	500

Economic Feasibility

- Net present value



- IRR= 15%

Conclusions

- The urban water system is a huge, largely unused source of sustainable energy
- With ATES+ no natural gas supply is needed anymore in the urban development, however electricity remains necessary to operate the system
- CO₂ reduction is 60% compared to CS
- Temperature decrease of 1.5 degrees will have benefits for water quality and mitigates effects of climate change
- Concept is applicable elsewhere in areas with aquifers such as alluvial and coastal plains where surface water is near

Local water sources: Rainwater harvesting

- Model calculation based on time series 1906-2003
- Three critical years selected
 - Average year
 - Dry year (2003)
 - Very dry year (1921)



Results: Water Demand Reduction

	Average year	Extremely dry year	Dry year
Scenario a	27%	15%	23%
Scenario b	16%	8%	13%

Floating Urbanization in the Netherlands



Floating Urbanization in the Netherlands

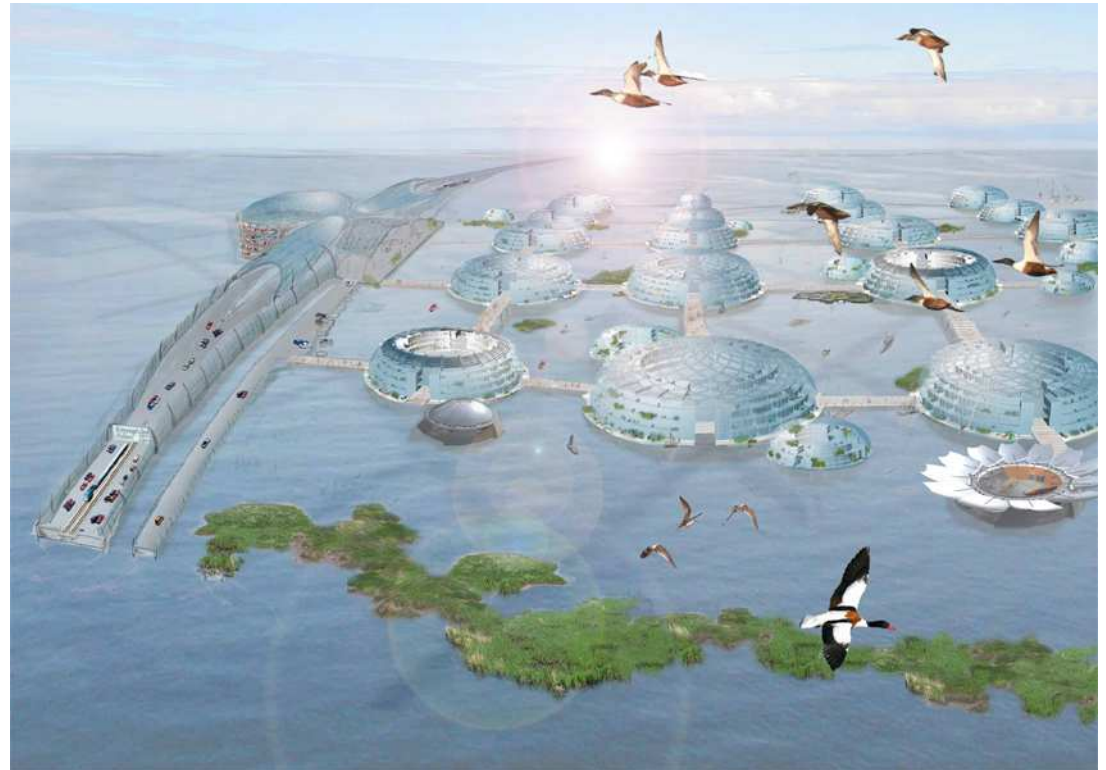


Floating structure technology

Movie Ties Rijcken



New Projects : AMSTERDAM



1100 hectare urban development locations on the IJssel lake

New Projects : ROTTERDAM



StadshavensRotterdam
1600^{ha}
Creating on the edge
vijf strategieën voor duurzame gebiedsontwikkeling

City Ports Area Rotterdam

= 1600 ha van Rotterdam in transformation

= cooperation Port of Rotterdam and municipality of Rotterdam

Floating Pavilion Shanghai WE2010

智慧型浮动城市

威胁： 洪水的威胁和城市的扩张



都市化和洪水的威胁

2007年是人类历史上第一次都市人口将相等于乡村人口。可预期的，在21世纪都市化的区域的比例将逼近70%。都市化促进了经济、技术、文化和社会的发展。文明社会已经成形，并且将随着城市区域的发展而发展。都市区域将进一步往平原发展，但平原易受水患，而人口的增长与集中将使人类生活的空间更加狭小。

资源利用

城市必须的资源来自于非都市化地区。这些地区的资源在面临过度开发而难以缩小其产能。所以，现在正是使用“城市资源”的时候。没有能源从城市里消失，只是能源不断转变成更低层的产品；从饮用水变成废水、电能转化为热能与二氧化碳、食物变成了肥料。在目前，这些本地资源几乎不能利用，但事实上他们能提供一些机会让城市自给自足、持续发展并减少自然灾害的损伤。面向2007世博会，浮动建筑作为崭新的概念，将为城市的未来发展带来自给自足、可持续发展、生态的新拓展空间。

解决办法：第一个步骤 上海浮动薄膜



世博会是全世界最大事件之一，并且面向全世界展示最前沿的概念。例如高铁建筑和电话，都是在第一届世博会所发展，直接导致在新世纪人类前所未有的发展。

浮动之城，未来生活

平原地区的都市化日益扩大，使得此地区发生的问题成为全球都市地区主要的挑战。其根本问题在于这些地区易遭水患却是大量人口集中，投资都集中地区。浮动之城提供了可行的模式供未来在这些区域的都市不再遭受水患的威胁。因而，2010年世博会展出的浮动之城将为21世纪带来最有展望的范例。

浮动薄膜，未来的催化剂

浮动薄膜在上海世博会的展示将成为未来这一建筑模式发展的催化剂。这个大的薄膜结构由一个多功能礼堂，一个3D电影院和一个酒吧组成。其建立在漂浮构造上为集会、演讲、团体工作和展览提供了一个艺术知识的殿堂。3D影院能够用于放映电影和纪录片，向人们展示浮动建筑的最新科技。

建立合作关系

“浮动之阁”在2010世博会上将会是股东参与投资的平台；人们，商业和知识将会聚于此并共同开启这个具有象征性的，前所未有的项目——构建世界上第一座浮动城市。可持续发展的并具有防洪功能的都市设想借此机会得以形成。与此同时，此合作将使“上海浮动城市”的概念变成现实。

从大自然中得到科技灵感

薄膜结构的设计综合了可行的未来科技、气候的设计与资源再生构造。概念中科技的呈现基于建筑设计至艺术的转化，更多描述了对于建筑在未来可能性的渴望。设计所用吸引人的自然的造型为未来的浮动城市提供灵感。自然中常见的气囊的造型成为最佳的承载表面。这样的气囊单元在薄膜结构有利于能量的储存并优化内部的建筑气候。模仿自然环境的浮动之城能顺应变化的生存环境。假如全球暖化造成的海平面上升，不但如此，这个漂浮帐篷也是一个节能环保、可持续发展的建筑。并具备灵活性可被再利用于世博会后，成为公众聚集中心。

目标解决方案 浮动城市，未来生活



防洪功能的都市化构想

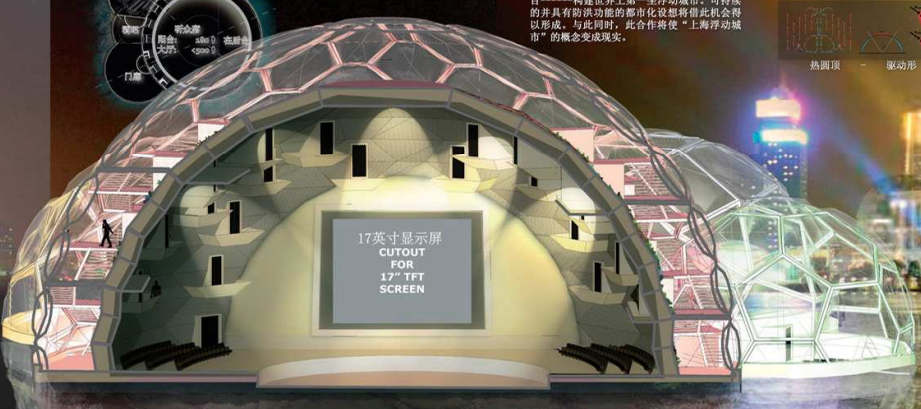
全球气候变化，海平面上升的都市化进程都导致黄浦三角洲，这些发展将为我们带来特别增长的经济价值。淡水资源的危机。我们这个态度的，防洪的都市化理念，实现将为黄浦江三角洲区域未来发展作出可观的贡献。

绿色，可持续，自给自足

此展示项目将为都市化防洪。此为上海向可持续发展的生态化。此浮动城市拥有能源自给自足作为太阳能的接收器，人工石材材料取能来为浮动城市供能，温度得以降温。同时，以用再生能源的供应，同时降低向自然环境的污染。浮动城市是自然自足的发展的都市。

技术，创新和经济发展

在浮动城市里，所有创新的建筑。这新的例子在结构上，能源和知识做的巨大的经济价值。浮动城市将成为吸引增加知识经济的高学历工作者的理想。



17英寸显示屏
CUTOUT
FOR
17" TFT
SCREEN



2000

博览会
2010

2020

2030

Conclusion Part 1

- Urban water innovations are possible and are widely applied
- Urban water system can contribute to making delta areas less vulnerable and more sustainable
 - Use of urban water system as energy source
 - Use of local water resources
 - Floating urbanization

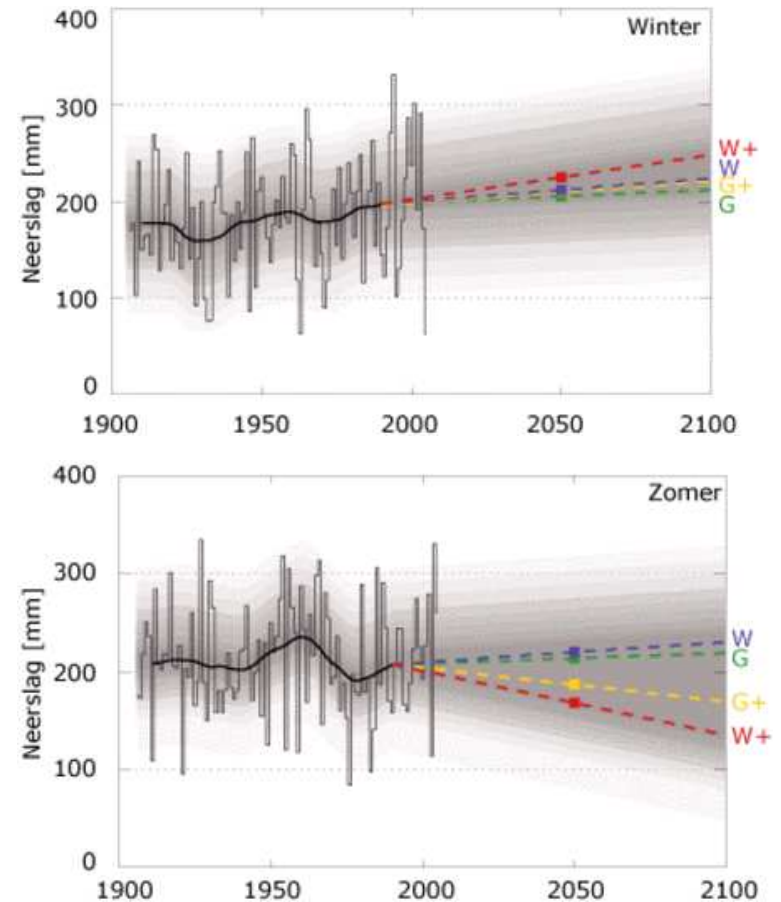
PART 2: Mainstreaming of urban water innovations: How to get it applied?

Introduction: Climate change

Rainfall predictions

- Uncertainty
- Variation increases
- Water storage capacity is important for all scenario's

Source: KNMI, 2006



Introduction: Urbanization

1900

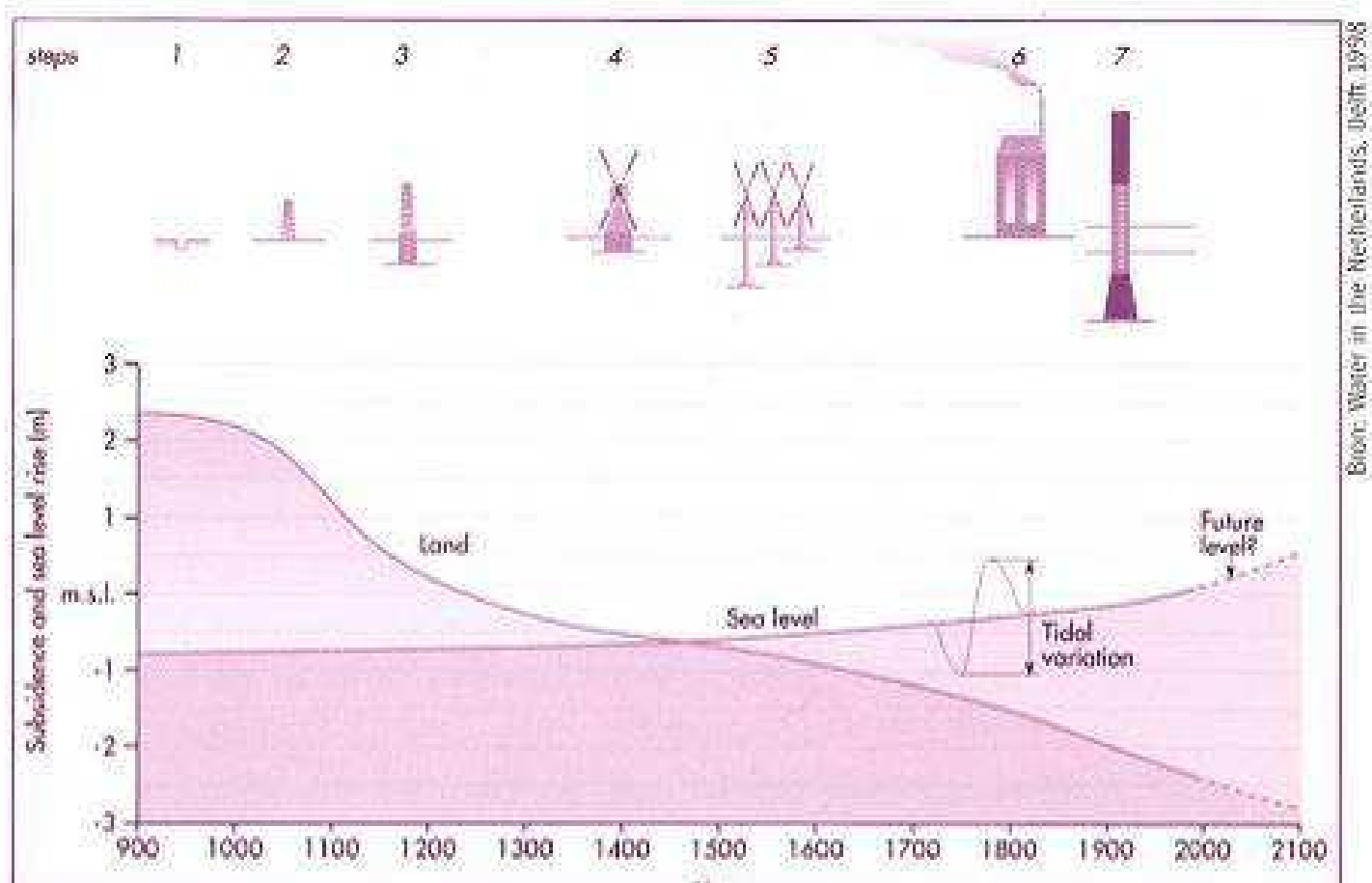
1970

2005



Projected additional houses until 2030: 1 to 1.5 mln (VROM, 2005)

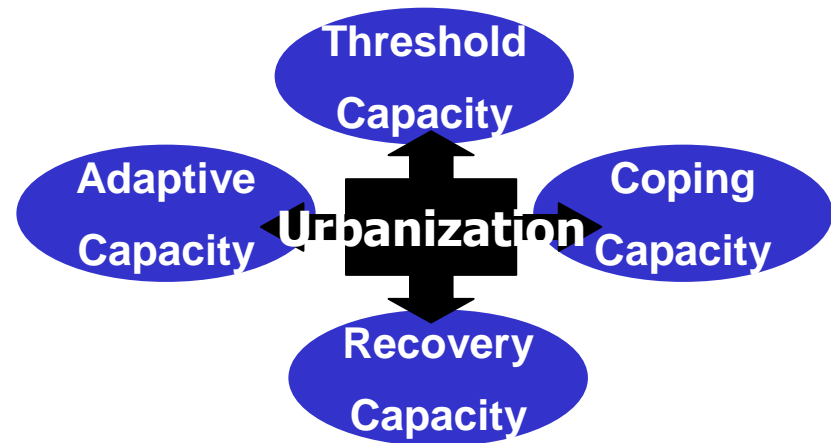
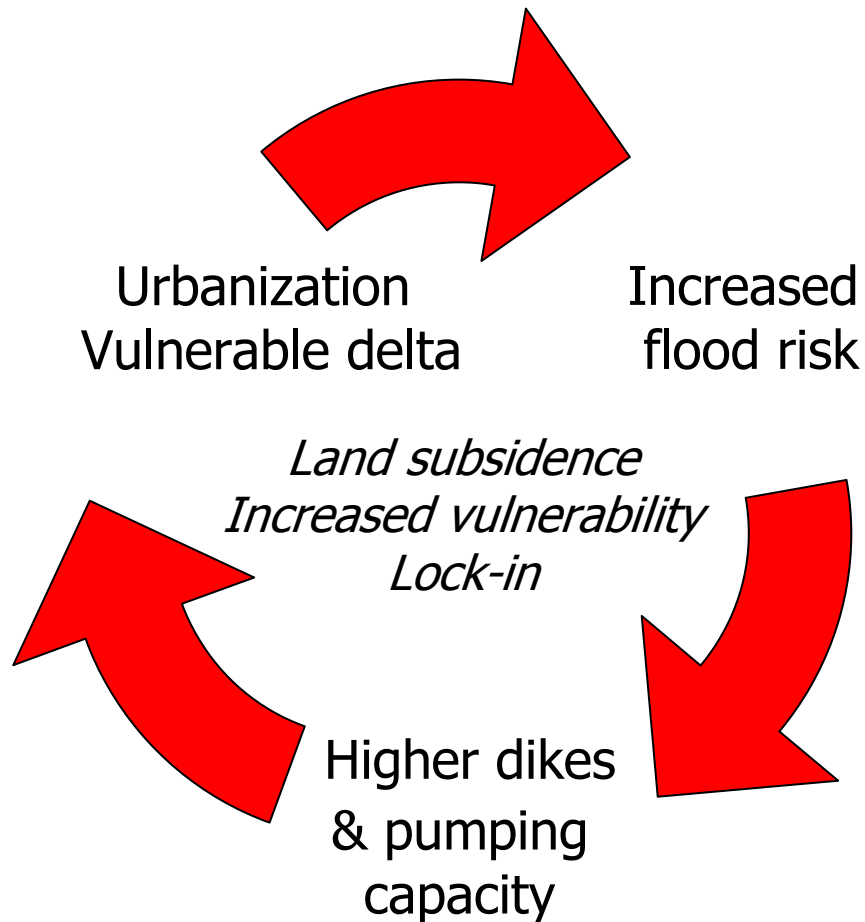
Introduction: Relative terrain level



Why change?

- Trends combined with traditional urbanization and traditional water management will lead to a delta that is:
 - Increasingly urbanized
 - Increasingly under sea level
 - Increasingly dependent on large scale, globalizing networks of energy, water and food supply
 - Increasingly **vulnerable** to floods and droughts

Dutch water vulnerability transition



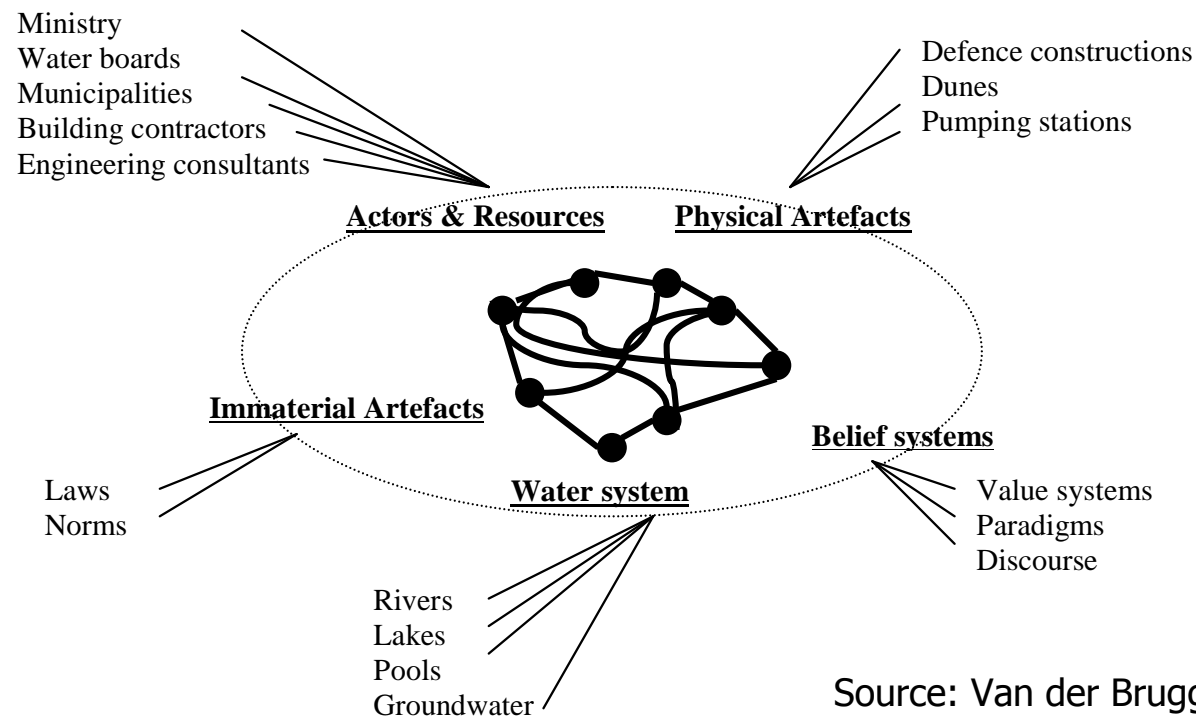
Source: De Graaf, et al. (2007), Water Science and Technology, Vol 56 No 4, pp 165-173; Natural Hazards (Forthcoming)

What is a transition?

- Major change in a complex societal system
 - Water management, energy, transportation
- Changes in:
 - Values and norms
 - Technology
 - Legislation
 - Stakeholders and dominant practices
- During a transition a paradigm shift occurs (eg)
 - From centralized water management to WSUD
 - From fossil fuels to renewables
 - From automobility to hydrogen bases smart vehicles
- System innovation rather than system optimization

Regime

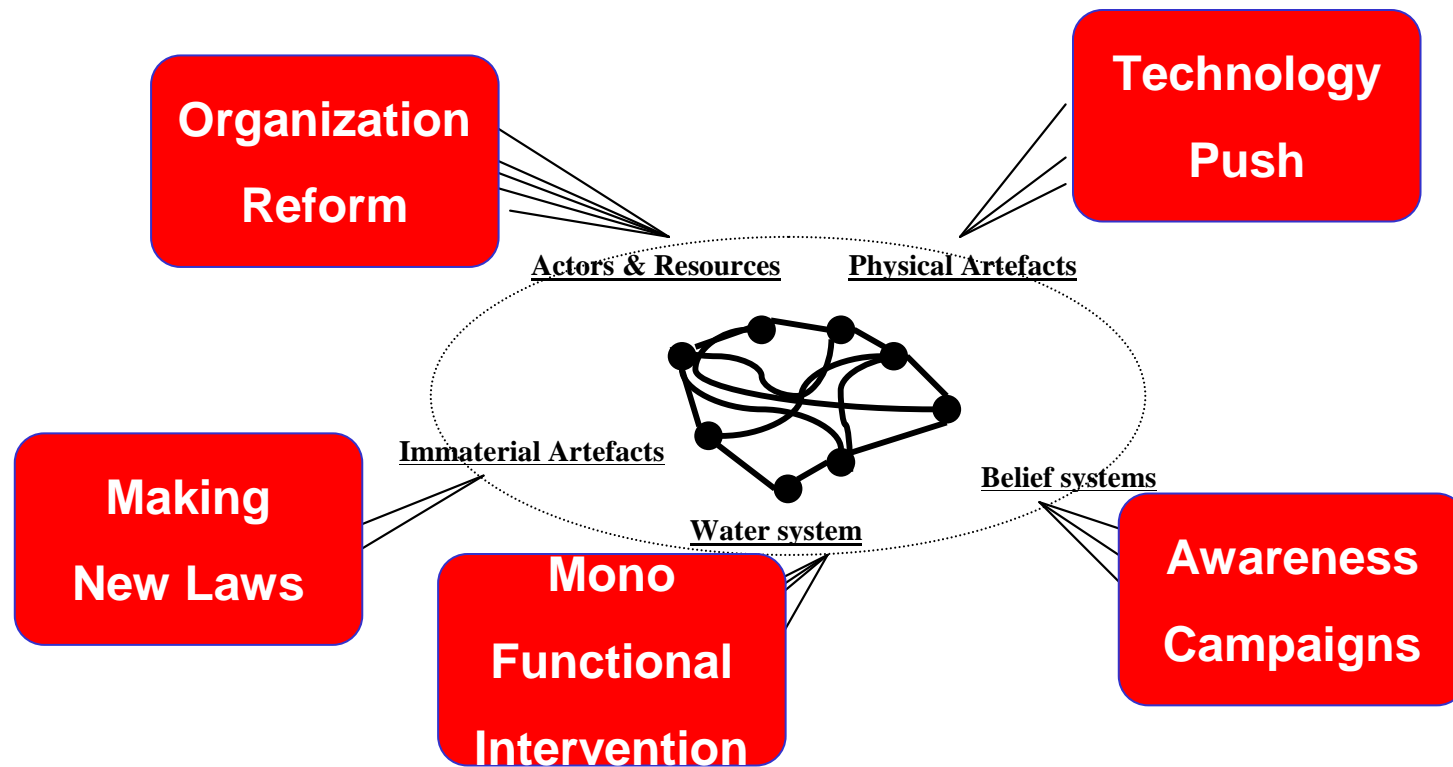
- Regime: dominant cluster of artifacts, institutions, rules and norms assembled and maintained to perform economic and social activities (Nelson and Winter, 1982; Rip and Kemp, 1998; Geels, 2002, Van de Poel, 2003))



Source: Van der Brugge, 2006

Regime

- Change programs in complex societal systems are mostly focused on one, sometimes two of the regime's components



Regime

- Change programs in complex societal systems often give disappointing results
 - Regime components are strongly interrelated, changing one component has no effect, limited effects, or unpredicted effects
 - Society consists of a patchwork of multiple complex systems which creates stability, eg. water management is related to housing, transportation, energy, ecology etc.
- Alternative: Change everything at the same time?

Transition management

- Start small scale new regime (niche)
- Transition Management (Loorbach, 2007):
 - Developing a common problem perception and vision
 - Long term collective goal setting
 - Agenda building
 - Experimenting and innovation
 - Evaluation and monitoring
 - Knowledge diffusion and replication
- Make use of calamities and 'Windows of Opportunity'

Transition management

- Regards society as a complex adaptive system
- Long term governance process (decades)
- Focused on fundamental change towards sustainability
- Aims to influence the regular policy development process, niche regime interaction

Transition management

	Conventional Change Policy	Niche Management	Niche/regime interaction
<i>Actors & Resources</i>	Organization reform	Frontrunners, Change agents	Charismatic 'Sales agents'
<i>Physical Artefacts</i>	Technology Push	Technical Experiments	Improvement & Replication
<i>Belief systems</i>	Awareness campaigns	Demonstration projects	Capacity Building
<i>Immaterial Artefacts</i>	New Laws	Create space in legislation	New institutional mechanisms
<i>Water system</i>	Mono functional intervention in water system	Link water objectives to societal objectives	Incorporate water in total urban environment

Integrating water management and spatial planning in Rotterdam



Rutger de Graaf

TU Delft, Faculty Civil Engineering and Geosciences, Section of Water Resources

Rutger van der Brugge

Erasmus University Rotterdam, Faculty of Social Sciences, Dutch Research Institute For Transitions

Water Sensitive Urban Design Workshop, Edinburgh, 31 august 2008

Rotterdam: Facts and Figures



1) the largest port of Europe

2) the second city of the Netherlands

3) three waterboards

- 30 km port
- 600.000 residents
- 2500 km sewer system
- 400 km canals, 600 pumping stations

Source: Municipality of Rotterdam, 2006

Rotterdam: Impression



Source: Municipality of Rotterdam, 2006

Research questions

1. Which major changes have occurred in Rotterdam urban water management over the last 20 years?
2. How did Rotterdam develop an urban water management climate adaptation strategy, in which urban development became sensitive to water management?
3. What was the role of the envisioning process *Rotterdam Water City 2035* in this process?

Methodology

- 16 oral interviews with key-individuals, affiliated with water boards, social housing corporations, consultancy firms and several departments of the municipality
- Analysis of local water policy documents, urban planning documents, internet resources and project plans
- Participation in two field trips and an interdisciplinary urban water design workshop of municipality

Changes in Rotterdam Water Management

- 3rd national memorandum on water management (1989) responsibility for urban surface water management should be transferred from the municipality to the water boards
- In Rotterdam: First attempt in 1996 failed, Successful transfer in 2001
- Transfer process caused the production of the First Urban Waterplan in 1999 by municipality i.c.w. waterboards
 - Inventory of urban water system
 - Initiation of local projects e.g. Zuiderpark, Bergse plassen and Urban Canals

National developments

- Pluvial flooding in Zuid Holland (1998) → Questions in parliament
- Committee Tielrooij: Report Water management 21st Century, more space for water (2000). Retention strategy rather than drainage strategy
- Water Assessment (2003), water authorities' involvement in urban development becomes obligatory
- National Agreement on Water Management (2004) → allowable pluvial flooding return interval urban areas=100Y
 - First Estimate required additional water retention capacity in Rotterdam: 600,000 m³ in 2015

Changes in stakeholder perceptions


Causes:

1. Transfer of responsibility urban water management
2. Waterboards and municipality make inventory in First Waterplan



Water boards discover that there are conflicting spatial interests in city; water has low priority

Water managers realize they need to cooperate with other stakeholders to achieve their objectives



Water managers learn that scarcity of space in cities requires multi-functional land-use

Changes in stakeholder perceptions



Water managers anticipate on city planning and the importance of utilizing 'windows of opportunity' in urban renewal processes

Water managers and urban designers discover that surface water can contribute to solving urban problems.



Result:

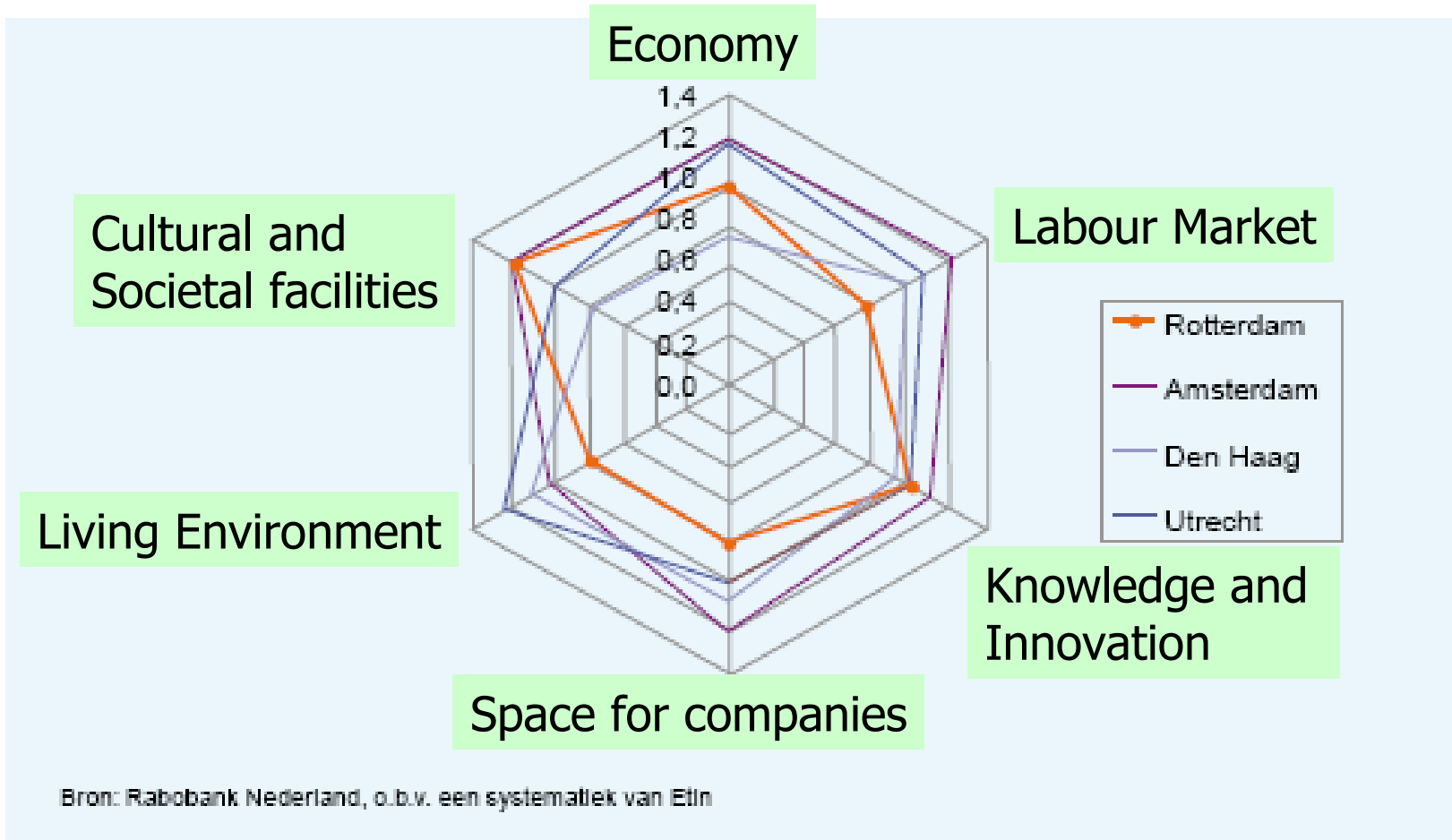
- Water boards and municipality co-develop plans for water infrastructure innovations in cooperation with other stakeholders
- Strongly connected with city planning

What was the role of the envisioning process Rotterdam Water City 2035 in this process?

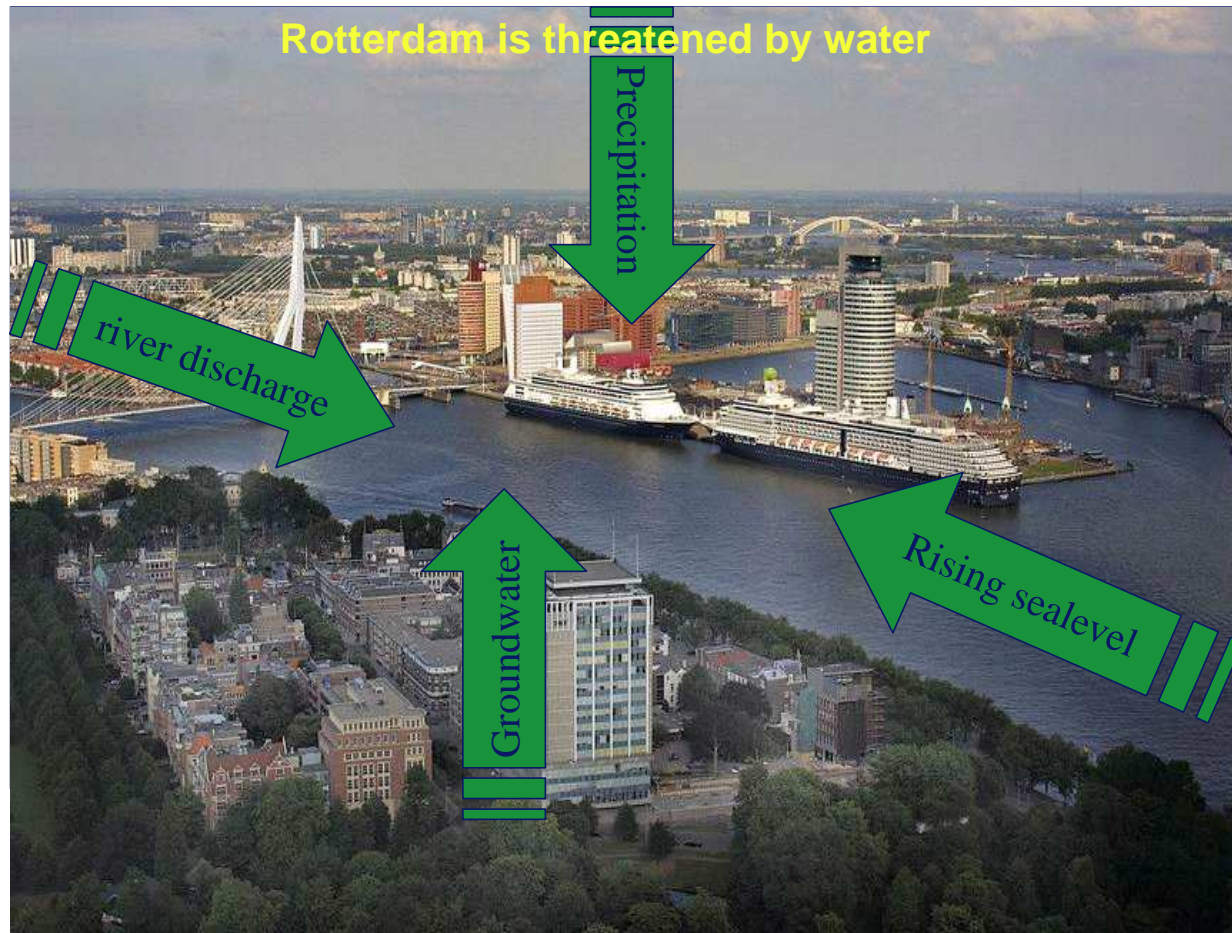
Rotterdam Watercity 2035

- Long term envisioning process
- Rotterdam's submission for the 2nd International Architecture Biennale Rotterdam
- 2005 theme was 'The Flood'
- Develop joint vision on the combined water challenge and urban challenge
- How can the water threat become an opportunity?

Urban Challenge

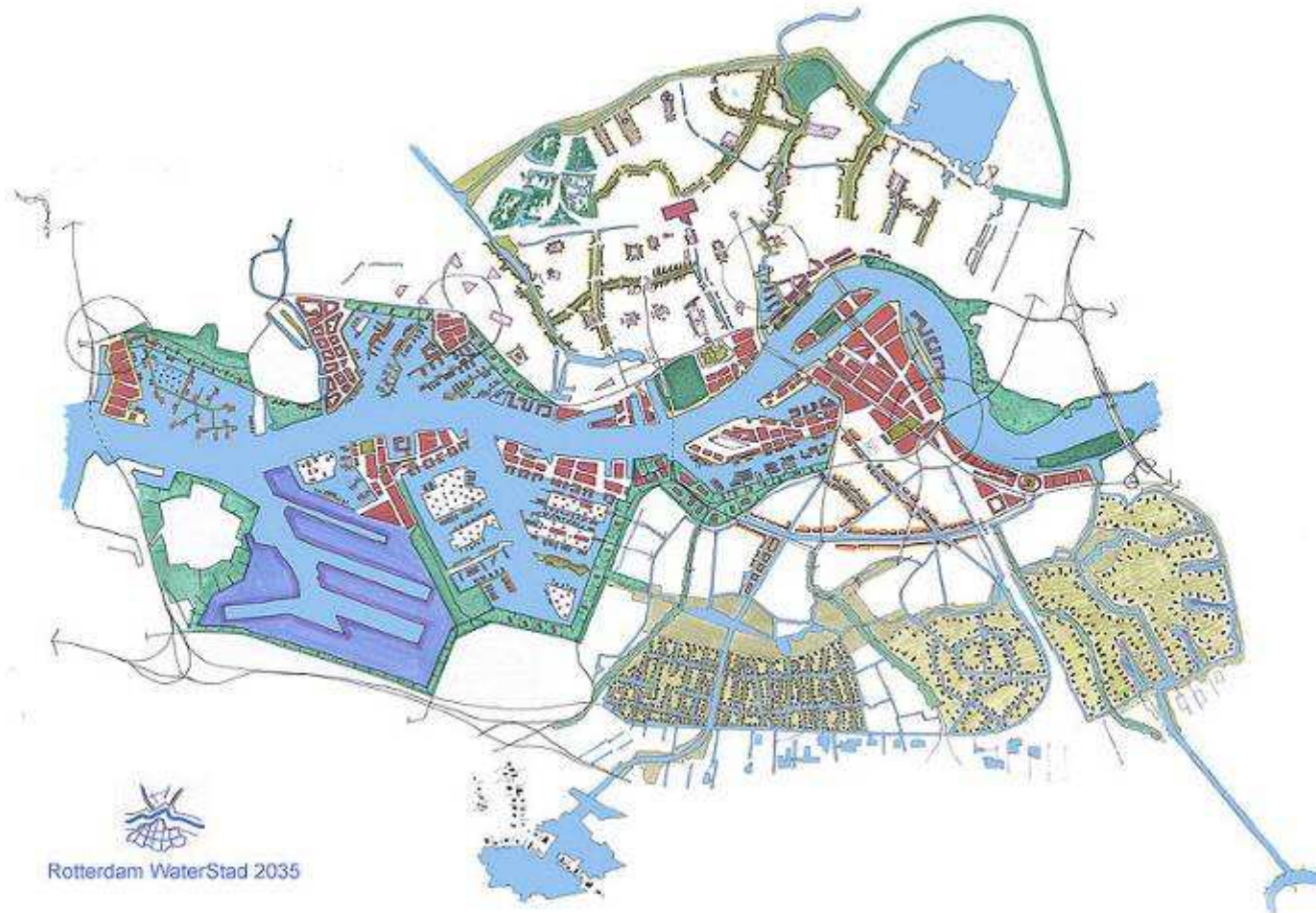


Water Challenge



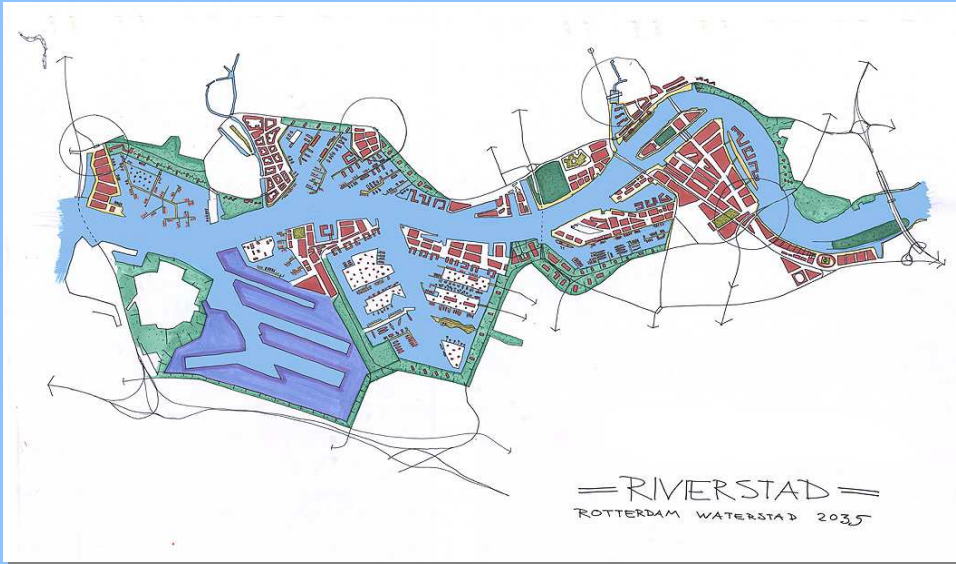
Source: Municipality of Rotterdam, 2006

Rotterdam Watercity 2035



Source: Municipality of Rotterdam, 2006

Rotterdam Watercity 2035



Source: Municipality of Rotterdam, 2006



Rotterdam Watercity 2035



Source: Municipality of Rotterdam, 2006

Rotterdam Watercity 2035

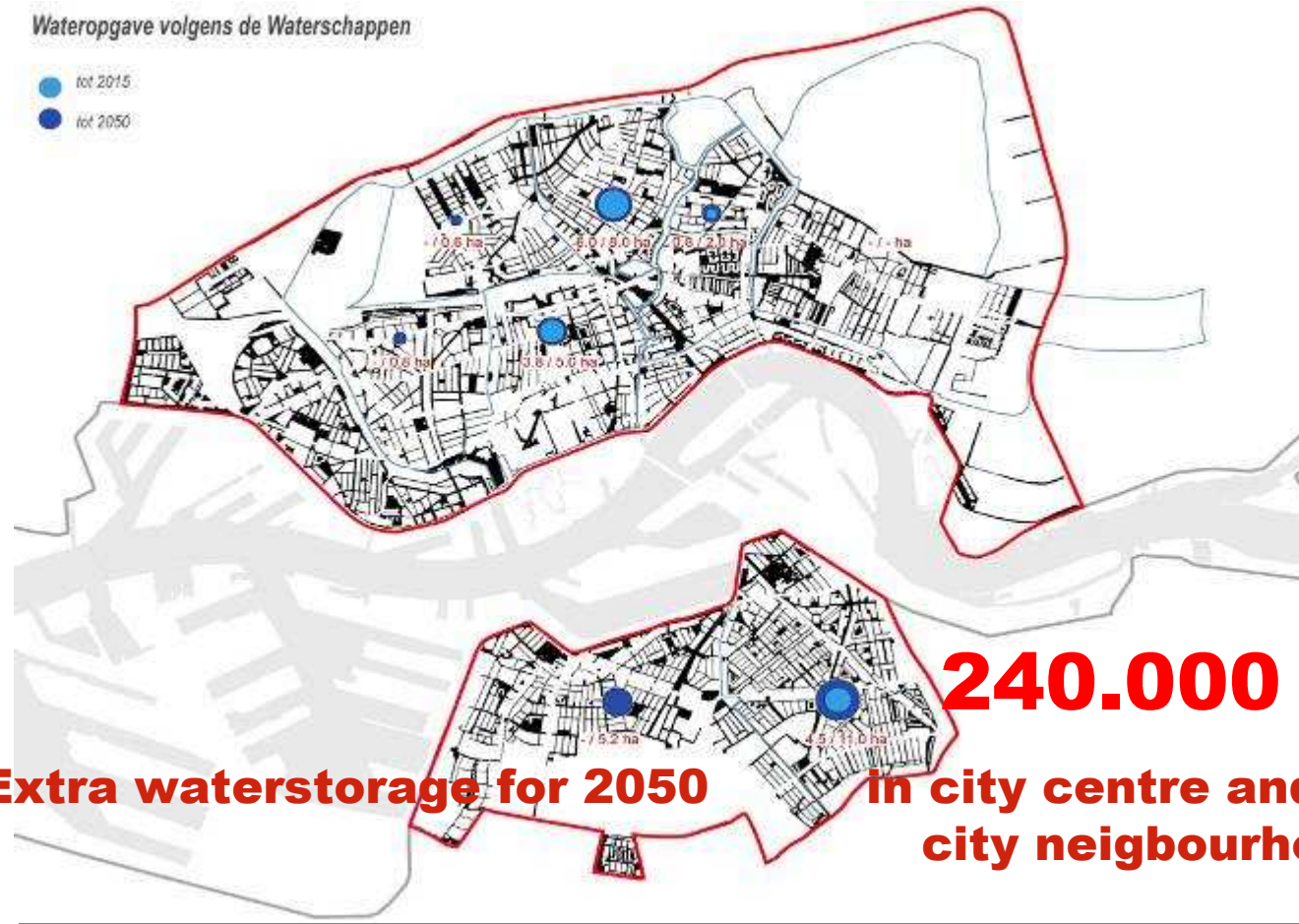


Source: Municipality of Rotterdam, 2006

Rotterdam Watercity 2035

Wateropgave volgens de Waterschappen

- tot 2015
- tot 2050

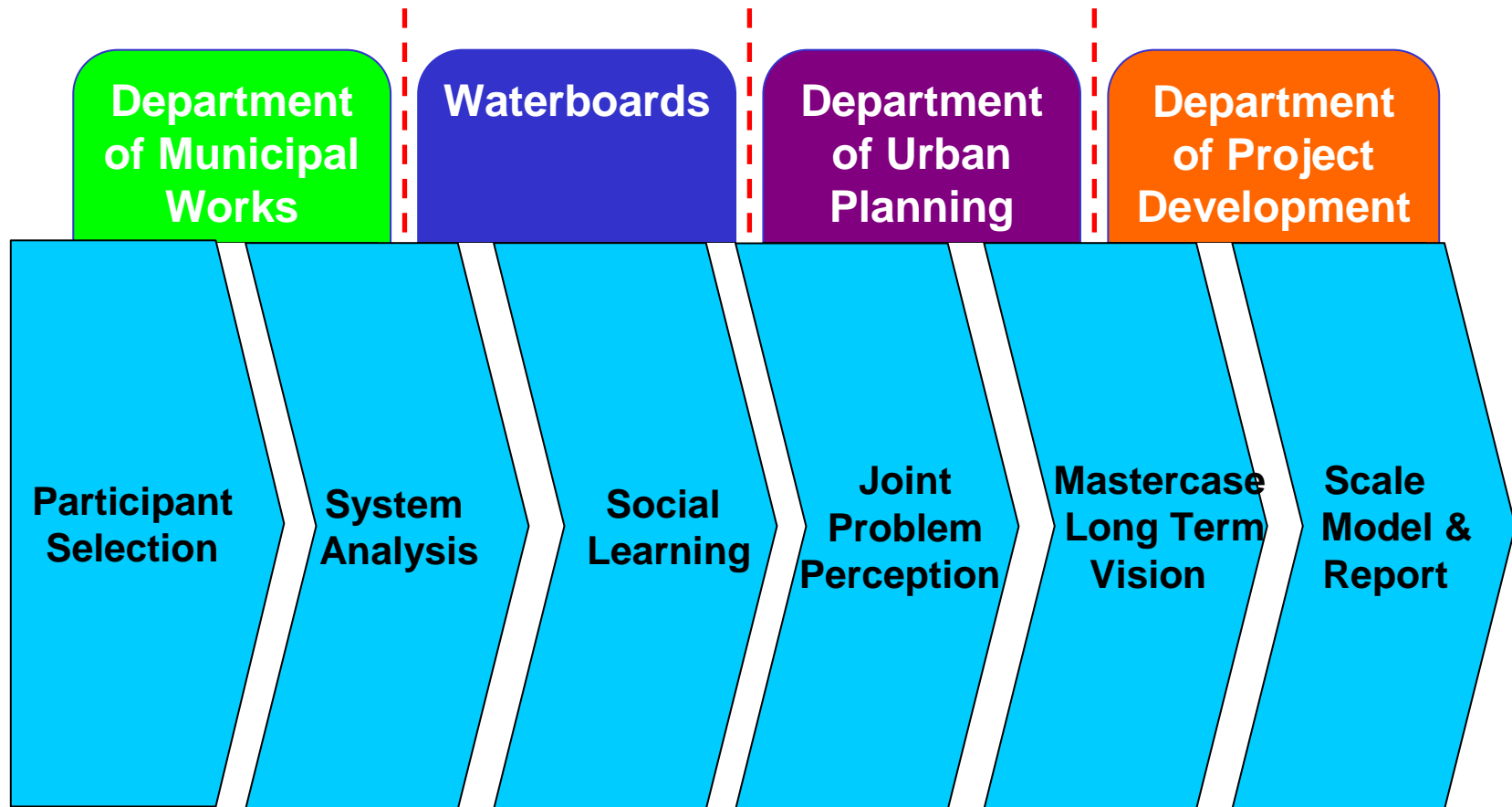


Source: Municipality of Rotterdam, 2006

Role of WaterCity 2035

- Shared vision that generated attention of public and politicians, prize winner → water higher on the agenda
- Alignment objectives and mutual understanding between municipality departments and between waterboards and municipality
- Created a network for further cooperation

Role of WaterCity 2035



Success factors of WaterCity 2035

- Successful connection between water management and spatial planning
- 2 moderators: a water expert and an urban designer
- Time pressure and high status of the project have been crucial
 - Selection of only best 16 participants
 - Competition
 - Absence not allowed by directors of department

Success factors of WaterCity 2035

- 3 studies (joint system analysis as starting point):
 - Water, History and Culture
 - Water and facts
 - Experience & Enjoy
- 'Non official' policy process with a huge impact on regular policy process
 - Possibility to generate extreme ideas
 - Possibility to cross boundaries
 - Low risk, if it fails it is just a competition

Mainstreaming of WaterCity 2035

- Many ideas have been adopted by official policy Waterplan 2
- The network of cooperation that emerged during the process is still operating
- A change of thinking among stakeholders has taken place, e.g.:

'In the old approach we said: 'provide us with the square meters and we will dig water in a cost-effective way. In the new approach we say: 'we are open to water infrastructure innovations, such as water retention squares and green roofs'

Concluding remarks

- Major changes have occurred in Rotterdam water management in terms of thinking, institutional arrangements and planning process
- Integration of spatial planning and urban water planning. What about implementation and maintenance? What about private sector?
- The role of the future envisioning process WaterCity 2035 has been crucial

For discussion

- How to involve private sector?
- What kind of institutional arrangements are possible for multi-stakeholder implementation and maintenance in addition to planning?
- Is public participation necessary in this process?

Receptivity for change among professionals and policymakers

Receptivity continuum (Jeffrey and Seaton, 2003):

- *Awareness*: being aware that a problem exists, and that alternative options are available.
- *Association*: associate these alternative options with your own agenda and objectives
- *Acquisition*: being able (having the capacity) to acquire, implement, operate and maintain the alternative technical options
- *Application*: Having sufficient incentives (for instance: legal, financial) to actually apply the alternative technical options

Awareness

STAGE 3a WATER RESTRICTIONS APPLY TO MELBOURNE FROM 1 APRIL 2007:

GARDEN MANUAL WATERING
6 AM ▶ 8 AM *

GARDEN AUTOMATIC WATERING
MIDNIGHT TILL 2 AM *

EFFICIENT COMMERCIAL CAR WASH ONLY

1 IN 4 SPORTSGROUNDS CAN BE WATERED

INDUSTRY: WATER SAVING RULES TO APPLY

SOLUTIONS: RAINWATER & GREYWATER ANYTIME

RESIDENTIAL GARDENS

Watering Days*
Even numbered properties can water on Saturday and Tuesday.
Odd numbered properties can water on Sunday and Wednesday.
Watering is not permitted on Monday, Thursday and Friday.
*If there is no watering, the property is considered an even numbered address.

Watering Times
Manual drip systems, a hand-held hose fitted with a trigger nozzle, watering cans and buckets can be used to water gardens as required on specified watering days between 6am – 8am, 6pm – 8pm, 10pm – 2am and 12pm – 2pm.
Automatic drip systems can be used to water gardens as required on specified watering days between midnight – 2am.

VEHICLE WASHING
An efficient car wash that uses 75 litres of water or less per vehicle can be used.
A bucket fitted with a bag can be used to clean windows, mirrors and light, and spot remove corrosive substances.

SPORTS GROUNDS
Cemeteries, 10 or 40 centimetre steel mallets by cricket and by baseball, cricket playing surfaces may be watered but closed vehicles, golf courses and greens (not fairways), tennis courts, bowling greens, hockey pitches, racing tracks, cricket grounds.

INDUSTRY
There will be permanent watering saving rules to come into effect after 1 Apr 2007. It will be mandatory for the top 1000 industrial, commercial and institutional water users to develop and implement water saving plans.

SOLUTIONS
Separate, rainwater and recycled water can be used anytime. For guidelines on safe use, visit www.water.vic.gov.au. Restrictions do not apply to rainwater collected in a storage tank, provided it is not supplemented with drinking water supply.

POOLS AND SPAS
A new pool or spa of any size capacity cannot be filled with drinking water.
However, a new or existing swimming pool or spa may be filled with an alternative water source such as groundwater.
An existing pool or spa of less than 2,000 litres may be filled by means of a watering can or bucket filled directly from a tap.
An existing pool or spa of greater than 2,000 litres must not be filled except in accordance with a water conservation plan (contact your local water business for more information).
An existing pool or spa must not be topped up except by means of a watering can or bucket, filled directly from a tap (not by means of a hose).

PENALTIES AND ENFORCEMENT
Stage 3a water restrictions must be followed and water patrols are out in force across Melbourne. If you are found with a watering can or still breach the restrictions, you may have your water supply restricted and face fines. To report a breach, call 1300 WATER (1300 2837). For a full list of Stage 3a water restrictions please visit our website at www.melbourne.vic.gov.au or contact your local water retailer.

City West Water 131 691
South East Water 131 667
Tram Valley Water 131 721

Our Water Our Future
A Victorian Government Initiative

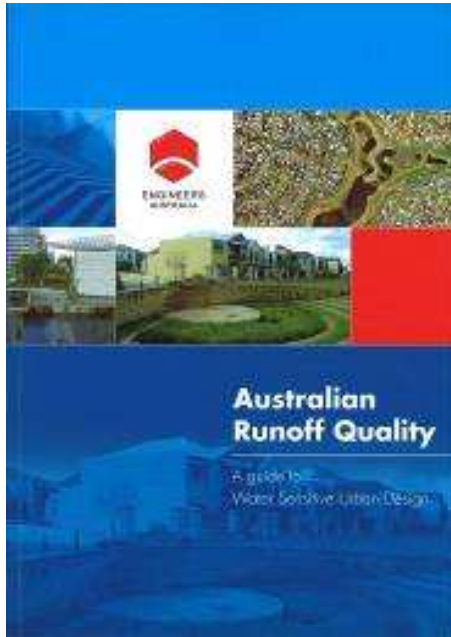
Victoria
The Place to Be



Association



Acquisition



Application

- Binding regulations
- Subsidy schemes


Domestic Rainwater Tanks

Around 55,000 litres of water could be collected from a 100m² roof area and used to supply part of your household's water needs.

A Waterwise Rebate of up to \$600 is available for the purchase and installation of new tanks for domestic use.

The rebate is available for one rainwater tank per household.


Tanks with a capacity greater than 600 litres that are not plumbed in are eligible for a rebate of \$50. Tanks with a capacity greater than 2,000 litres are eligible for a rebate of up to \$600 or 50 per cent of the purchase and plumbing in cost (whichever is the lesser amount) if



1 JANUARY 2008 - 30 JUNE 2008


About the Waterwise Rebate

The State Government's highly successful Waterwise Rebate Program has contributed enormously to changing the way we think, use and learn about water, particularly while facing climate change. In its fifth year, the Waterwise Rebate Program has encouraged more than 270,000 Western Australian families to take practical steps to save water, which will save more than 60 billion litres over the life of the products installed. This has helped significantly in the State Government's quest to ensure Western Australia continues to lead the way in water conservation and responding to climate change.



The State Government is extremely pleased with the enthusiasm with which this water-saving program has been taken up by the community and has found ways to broaden it by adding new waterwise products to the list.

Thank you for your support.



Alan Carpenter MLA
Premier

The Waterwise Rebate is part of the State Government's Water Strategy Incentive Program. Its aim is to encourage Western Australians to become more water efficient. It offers rebates for products that can reduce our water use.



Since being introduced in February 2003, the program has been extremely successful. It has been extended and rebates are now available for swimming pool covers, rain sensors, subsurface irrigation systems, waterwise garden assessments, flow regulators, greywater re-use systems, washing machines, rainwater tanks and garden bores. An addition to the program is the Waterwise Irrigation System.

Water Efficiency Labelling Scheme (WELS)

Products that use water in the home are now sold with a 'star' rating similar to that used for energy products. The more 'stars' on the label, the more water efficient the product is. To be eligible for a rebate, flow regulators must be rated '3 stars' or better until 30 June 2008, and washing machines must be rated '4 stars' or better until 31 December 2007. After 1 January 2008 only washing machines rated '4.5 stars' or better will be eligible for a rebate. Registration of products and further information on the star rating scheme is at www.waterrating.gov.au

Smart Approved WaterMark

Smart Approved WaterMark is Australia's outdoor water saving labelling program to reduce water use around the home. Any product bearing the label has been through a rigorous investigation process which ensures it will save water. Visit www.smartwatermark.info for more information.



<http://portal.water.wa.gov.au/portal/page/portal/WiseWaterUse/>

Conclusions Part 2

- Integration of water management and urban planning is important element
 - Cooperation water managers and planners
 - Non official policy processes
- Receptivity of stakeholders determines if innovations are applied.
 - 4A's

Questions

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